



ANNUAL COMPREHENSIVE FINANCIAL REPORT
of the
DUBUQUE COMMUNITY SCHOOL DISTRICT
Dubuque, Iowa

For the Fiscal Year Ended June 30, 2023

2300 Chaney Road, Dubuque, Iowa 52001

In the Counties of Dubuque and Jackson, State of Iowa



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ANNUAL COMPREHENSIVE FINANCIAL REPORT
of the
DUBUQUE COMMUNITY SCHOOL DISTRICT
Dubuque, Iowa

For the Fiscal Year Ended June 30, 2023

OFFICIAL ISSUING REPORT
Kevin Kelleher
Chief Financial Officer

OFFICE ISSUING REPORT
Business Office



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INTRODUCTORY SECTION



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OUR MISSION is to develop world-class learners and citizens of character in a safe and inclusive learning community.

OUR VISION is to unfold the potential of every student by empowering the teacher/student relationship through:

- > Promoting the roles and responsibilities we all have in the 21st century learning process
 - > Removing barriers
 - > Creating an environment where character and citizenship count
 - > Leveraging content knowledge to become critical thinkers and problems solvers
 - > Providing multiple pathways to unlocking student potential
-

THE BOARD OF EDUCATION VALUES

- > Essential skills of digital-age literacy, inventive thinking, effective communication, and high productivity
- > Innovative programming options
- > Extra-curricular activities and character development
- > Building leadership capacity for all employees
- > Community engagement and multiple ways of communication
- > Being transparent, ethical, equitable, and using resources wisely



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December 11, 2023

Ms. Kathrin A Parks, President
Members of the Board of Education, and
Residents of the Dubuque Community School District

We are pleased to submit the Annual Comprehensive Financial Report of the Dubuque Community School District (District) for the fiscal year ended June 30, 2023. This report has been prepared to conform to guidelines recommended by the Association of School Business Officials International. The responsibility for the accuracy and completeness of the presentation, including all disclosures, rests with the officials of the District's Business Office management staff. We believe the data is accurately presented, in all material respects; that the data is presented to fairly set forth the financial position and results of operations of the District, as measured by the financial activity of the various funds; and that all necessary disclosures have been included in order to enable the reader to gain the maximum understanding of the District's financial affairs.

Jim Kircher and Associates, P.C., have issued an unmodified ("clean") opinion on the District's basic financial statements for the year ended June 30, 2023. The Independent Auditor's Report is located at the front of the financial section of this report.

The Annual Comprehensive Financial Report is divided into four sections: introductory, financial, statistical, and single audit compliance. The introductory section includes this transmittal letter, the District's organizational chart, a list of principal District officials, consultants and advisors, and a Certificate of Excellence in Financial Reporting from the Association of School Business Officials International. The financial section includes the Independent Auditor's Report, the Management's Discussion and Analysis, the basic financial statements, notes to the financial statements and required supplementary information. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The District was required to have a single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, *Audits of States and Local Governments and Nonprofit Organizations*. Information related to this single audit, including a schedule of expenditures of federal awards, summary schedule of prior audit findings, the independent auditor's report on internal control over financial reporting and on compliance and other matters, independent auditor's report on compliance with requirements for each major program and on internal control over compliance, and a schedule of findings and questioned costs are included in the single audit compliance section of this report.

Reporting Entity and its Services

The Dubuque Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades pre-school through twelve.

The District was organized in 1856. The District is supported financially by legislatively appropriated state aid, property taxes, local option sales and services tax, state and federal grants for special projects and local revenue received in the form of tuition and other miscellaneous income items. The District is governed by a seven-member board of education. School board members are elected to four-year terms and elections are held only in odd-numbered years. All board members are elected at large.

The District provides a full range of educational services for residents of the Dubuque Community School District appropriate to students in early childhood and grades kindergarten through twelve. These services include basic, regular and enriched academic education, special education for identified children with qualifying special needs, vocational education and many individualized programs such as specialized instruction for students at-risk and students whose primary language is not English. The official enrollment of the District as of October 2022 (the official count date) was 10,064 students. This District is the ninth largest of Iowa's 328 public school systems. According to the Iowa Department of Education, projected enrollments decline slightly over the next few years. The District operates two regular high schools, three middle schools, and twelve elementary schools.

The financial statements include all funds, agencies, boards, and commissions. The District has also considered all actual and potential component units for which it is financially accountable and all other organizations where the nature of significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading. The criteria considered in determining financial accountability of any entity to the District include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization; and/or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Dubuque Community School District has no component units that meet the Governmental Accounting Standards Board criteria.

Accounting System

In developing and evaluating the accounting system of the District, much consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the internal accounting controls of the District adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Relevant Financial Policies

The Dubuque Community School District operates under the laws as defined in Code of Iowa and policies as determined by the local Board of Education. A comprehensive accounting system is promulgated by the Iowa Department of Education including account numbers for revenues and expenditures by function and object. The District additionally tracks revenues by source of funds and expenditures by location, curricular program and funding source. Annual budgets are provided to the Department of Management and annual financial reports are provided to the Iowa Department of Education in their prescribed formats. Periodic financial reports are submitted to the Iowa Department of Education or other granting agencies for many federal and state grants.

The District takes its fiduciary responsibility to our students, parents and taxpayers very seriously. It has adopted policies defining the budget process, purchasing, insurance and cash management. It has also adopted a strategic plan which includes a ten-year facilities plan, a District technology plan and has three financial benchmarks that are used to measure the financial strength of the District's General Fund. These three benchmarks are Cash Balance, Solvency Ratio, and Unspent Balance (which is another term for Spending Authority). The District had the following goals for these three benchmarks:

1. Cash Balance – Three months' worth of cash expenditures
2. Solvency Ratio – Range of 7% to 17%
3. Unspent Balance – One month's worth of expenditures

For FY 2022-23, listed below are the District's benchmarks and actual amounts:

	<u>Benchmark</u>	<u>Actual</u>
Cash Balance	\$36,541,302	\$37,439,396
Solvency Ratio	7.0% - 17.0%	19.0%
Unspent Balance	\$11,884,886	\$15,038,445

The District met the Cash Balance, Solvency Ratio and Unspent Balance benchmarks. There were decreases in Cash Balance, Solvency Ratio and Unspent Balance for the year ended June 30, 2023. The District is expecting decreases again in Cash Balance, Solvency Ratio and Unspent Balance in the FY 2023-24. The District will need to monitor the financial benchmarks throughout the year to see what level of budget reduction plans are needed for FY 2024-25.

Budgeting

The District's Board of Education annually adopts and certifies a budget following a public hearing and approves the related appropriations for the general, special revenue, debt service, capital projects and enterprise funds in accordance with provisions outlined in the statutes of the State of Iowa. The budgets and financial statements for the governmental fund types are prepared on a modified accrual basis and the budget and financial statements for the proprietary funds are prepared on the accrual basis. A schedule comparing the original and amended budget to actual revenues and expenditures/expenses is included as required supplementary information.

For management control, the line-item budgets are reviewed for variances. However, since a budget is a plan, overage or underage on a line-item basis is allowed if sufficient funds are available on a major program basis. Iowa law requires the formal and legal budgetary control for the certified budget to be based upon four major classes of expenditures known as functional areas, not by fund or fund type. These four functional areas are instruction, support services, non-instructional programs, and other expenditures.

Major Initiatives and Achievements

In September of 2002, local voters approved a one-cent local option sales and services tax for school infrastructure. With that sales tax funding, the District developed a plan for the future. Beginning in February 2003, a group of citizens made up a public planning task force, and worked with the School Board, to develop a plan which designed and chose locations for a new middle school, replacement downtown elementary school and a new west-end elementary school. Plans for construction were approved and bids taken for each project. Construction was completed in August 2005 on the new 206,000 square foot Eleanor Roosevelt Middle School. The new 66,000 square foot Prescott Elementary School has been completed and opened in August of 2006. The new 66,000 square foot George Washington Carver Elementary School was completed and opened in August of 2007. Also, extensive remodeling and additional classrooms were done at Stephen Hempstead High School during this period. The District issued revenue bonds in October 2004, January 2005, January 2006, and January 2007 to finance the new construction, with sales tax revenues paying off the bonds. These bonds have been subsequently paid-off.

The State of Iowa subsequently enacted legislation that extended the statewide sales tax to 2029. Because of this extension, the District has developed a long-term facilities plan and a long-term technology plan to strategically use these additional funds to complement the District Strategic Plan. In the spring of 2019, the State of Iowa enacted legislation again and renewed the statewide sales tax to January 1, 2051. The District will continue to use the long-term facilities plan and long-term technology plan to strategically use these additional funds.

The following projects were all funded with a combination of sales tax funds and sales tax revenue bonds;

<u>Completion date</u>	<u>School site</u>	<u>Approximate cost</u>
• FY 2013/14	Senior High – stadium renovation	\$ 10,100,000
• FY 2014/15	Kennedy Elementary – remodel/addition	\$ 6,000,000
• FY 2015/16	Hempstead High – remodel/addition	\$ 33,000,000
• FY 2019/20	Senior High – remodel/addition	\$ 29,500,000
• FY 2019/20	Hempstead High – District swimming pool	\$ 9,600,000
• FY 2019/20	Alta Vista Campus – addition	\$ 6,600,000
• FY 2020/21	Alta Vista Campus – Vocational addition	\$ 1,700,000

The following bonds were issued to fund the above list of projects;

<u>Date of Issuance</u>	<u>Amount issued</u>	<u>Current bond status</u>
• April 2012	\$10,000,000	Refinanced by 2019 bonds
• April 2013	\$10,000,000	Refinanced by 2019 bonds
• March 2014	\$13,033,000	Refinanced by 2020 bonds
• January 2015	\$15,960,000	Refinanced by 2020 bonds
• December 2016	\$10,000,000	Refinanced by 2022 bonds
• December 2017	\$10,000,000	Making payments
• October 2018	\$ 9,455,000	Making payments
• December 2019	\$ 9,058,000	Making payments
• July 2020	\$24,085,000	Making payments
• July 2021	\$30,185,000	Making payments
• January 2022	\$ 9,165,000	Making payments

In FY 2020-21, the District completed construction on a vocational technology addition to the Alta Vista Campus. The cost of this project was about \$1,700,000. Also, the District began construction on another major remodel/addition project at Senior High School (Phase II). This project is to remodel areas that were not touched in the first phase as well as to add needed educational spaces that do not currently exist or need to be moved to improve educational programs. This project is budgeted to cost approximately \$33,900,000. The Senior High School (Phase II) project will be funded in two separate issues of sales tax revenue bonds. In July of 2020, the District sold \$24,085,000 of sales tax revenue bonds to refinance the 2014 and 2015 bonds, which will substantially reduce future year interest costs, and to generate approximately \$2,100,000 to pay for the architects on the Senior High School (Phase II) project. In July of 2021, the District sold \$30,185,000 of sales tax revenue bonds to finance the remaining architect and construction costs.

Economic Condition and Outlook

The City of Dubuque's location in the tri-state area of Iowa, Illinois, and Wisconsin provides the area with a regional economic importance. The city has been endorsed as an All-American City in 2007, 2012, 2013, 2017, and 2019. The regional tax base is steady; the property tax base of the Dubuque Community School District itself is below the state average. The per pupil property tax valuation ranks 224 out of 328 school districts in the state. The strong regional retail market continues to provide wealth to the community. The strong regional market is illustrated by various convention and tourism activities.

The State of Iowa's school funding formula projects a controlled budget based on October's enrollment for the current budget year multiplied by a legislatively approved cost per pupil for the subsequent budget year. The per pupil allowable cost for FY 2022-23 was \$7,413. The State Supplemental Aid rate for FY 2023-24 is at 3.0% which equates to a per pupil amount of \$7,635.

In light of these circumstances, the District must continue to operate in the most efficient manner possible during FY 2023-24 to help ensure adequate funding for staff, services, and supplies. The District will need to find approximately \$3,500,000 in expense reductions in order to not reduce the unspent balance below the targeted goal.

Independent Audit

The accounting firm of Jim Kircher & Associates, P.C., was selected to perform the annual audit in accordance with Chapter 11 of the Code of Iowa. In addition to meeting the requirements set forth in state statutes, the audit was designed to meet the requirements of the Federal Single Audit Act Amendments of 1996 and related OMB Compliance Supplement. The auditor's report on the basic financial statements, combining and individual fund statements, and other schedules is included in the financial section of this report. The auditors have issued an unmodified "clean" opinion on the Dubuque Community School District's financial statements for the year ended June 30, 2023. The Independent Auditor's Report is located in the financial section of this report.

Certificate of Achievement for Excellence in Financial Reporting

The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence to the District for their Annual Comprehensive Financial Report. This Certificate is a prestigious national award, recognizing conformance with the highest standards for preparation of government financial reports. In order to be awarded this certificate, the District must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards. Such reports must satisfy both U.S. generally accepted accounting principles and applicable legal requirements.

This certificate is valid for a period of one year only. The Dubuque Community School District has received these awards for the fourteen previous fiscal years' Annual Comprehensive Financial Report. We believe our current report conforms to these requirements and we are submitting it to ASBO International to determine its eligibility for a certificate from this organization. The District had not applied for the Certificate in any years prior to 2009.

Other Matters

Also included in this report is a statistical section, including additional financial data, that will give the reader a better understanding of the school system. This section has been updated in conformity with the reporting requirements of GASB 44. This section provides information categorized as follows:

1. Financial trend schedules.
2. Revenue capacity schedules.
3. Debt capacity schedules.
4. Demographic and economic information schedules.
5. Operating information schedules.
6. Continuing disclosure information.

We wish to take this opportunity to thank the Business Department staff, in particular, Rick Till and Sarah Pfab, that assisted in obtaining and organizing data, the independent auditing firm of Jim Kircher & Associates, P.C., the Dubuque County Auditor and Treasurer Offices and the city and county officials who provided much needed information. Without all of the above groups' efforts, the report could not have been completed.

In summary, the objective of the Annual Comprehensive Financial Report is to provide the general public and other users of the District's financial information a better understanding of the operating activities and financial condition of the District.

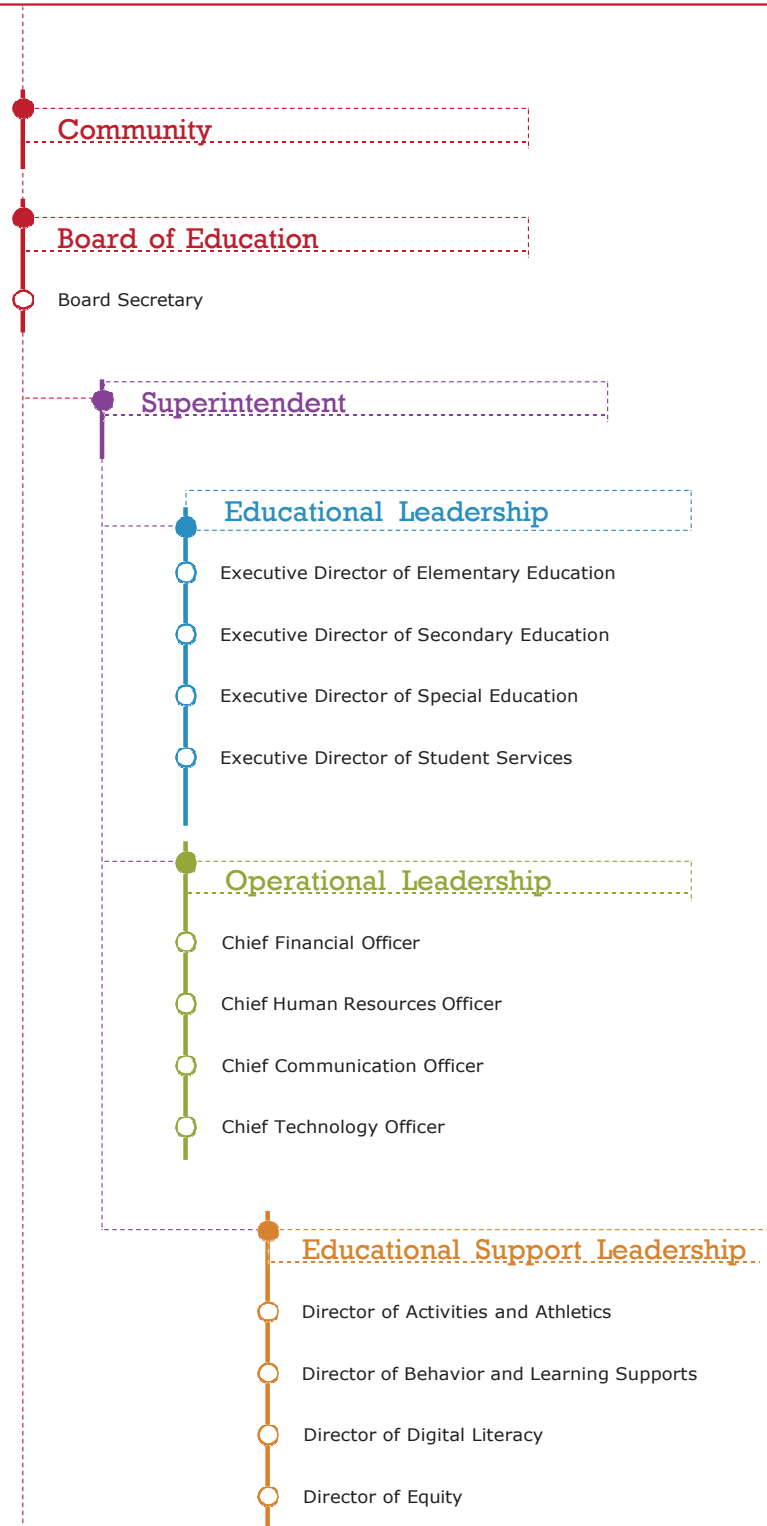
Very truly yours,



Kevin Kelleher
Chief Financial Officer



Amy Hawkins
Superintendent of Schools



Dubuque Community School District

Board of Education

Year Ended June 30, 2023

Term Expires:

Kate Parks	President	December 2023
Lisa Wittman	Vice President	December 2023
Nancy Bradley	Board Member	December 2025
Anderson Sainci	Board Member	December 2025
Kate Jones	Board Member	December 2025
Jim Prochaska	Board Member	December 2023
Tami Ryan	Board Member	December 2023

Dubuque Community School District

School District Administration

Year Ended June 30, 2023

Amy Hawkins	Superintendent of Schools
Kevin Kelleher	Chief Financial Officer
Brian Kuhle	Chief Human Resources Officer
Coby Culbertson	Chief Technology Officer
Michael Cyze	Chief Communication Officer

Executive Directors

Mark Burns	Executive Director of Secondary Education
Lisa TeBockhorst	Executive Director of Elementary Education
Brenda Duvel	Executive Director of Special Education
Shirley Horstman	Executive Director of Student Services

Business Office

Rick Till	Director of Finance
Amy VanderMeulen	Manager of Payroll and Benefits
Rob Powers	Manager of Buildings and Grounds
Jim Konrardy	Assistant Manager of Buildings and Grounds
Ernie Bolibaugh	Manager of Transportation
Sue Shaul	Assistant Manager of Transportation
Joann Franck	Manager of Food Services
Jackie Ament	Assistant Manager of Food Services

Dubuque Community School District

Consultants and Advisors

Year Ended June 30, 2023

Certified Public Accountants

Jim Kircher & Associates, P.C.
815 Century Drive
Dubuque, IA 52002

Bond Counsel

Ahlers & Cooney, PC
100 Court Avenue, Suite 600
Des Moines, IA 50309

General Counsel

Fuerste, Carew, Juergens & Sudmeier, P.C.
200 Security Building
151 West 8th Street
Dubuque, IA 52001

Insurance Consultants

The Friedman Group, Inc.
909 Main Street
Dubuque, IA 52001

Financial Advisors

Piper Sandler
3900 Ingersoll Avenue, Suite 110
Des Moines, IA 50312

Dubuque Community School District

Consultants and Advisors

Year Ended June 30, 2023

Official Depositories

Premier Bank
2625 NW Arterial
Dubuque, IA 52002

Midwest One
895 Main St.
Dubuque, IA 52001

Dubuque Bank & Trust
1398 Central
Dubuque, IA 52001

US Bank
270 W 7th St.
Dubuque, IA 52001

UMB
453 7th Street
Des Moines, IA 50309

Fidelity Bank & Trust
4250 Asbury Road
Dubuque, IA 52002

Collins Community Credit Union
1150 42nd Street NE
Cedar Rapids, IA 52410

Iowa Schools Joint Investment Trust
6000 Grand Avenue
Des Moines, IA 50312

Dupaco Community Credit Union
3299 Hillcrest Road
Dubuque, IA 52001

DuTrac Community Credit Union
3465 Asbury Road
Dubuque, IA 52002



ASSOCIATION OF
SCHOOL BUSINESS OFFICIALS
INTERNATIONAL

The Certificate of Excellence in Financial Reporting
is presented to

Dubuque Community School District

for its Annual Comprehensive Financial Report
for the Fiscal Year Ended June 30, 2022.

The district report meets the criteria established for
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in black ink, reading 'John W. Hutchison'. The signature is written in a cursive style with a horizontal line underneath.

John W. Hutchison
President

A handwritten signature in black ink, reading 'Siobhán McMahon'. The signature is written in a cursive style with a horizontal line underneath.

Siobhán McMahon, CAE
**Chief Operations Officer/
Interim Executive Director**



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FINANCIAL SECTION



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Telephone 563/556-339
FAX 563/556-344

Jim Kircher & Associates, P.C.
Certified Public Accountants

815 Century Drive
Dubuque, Iowa 52002

Independent Auditor's Report

To the Board of Education of
Dubuque Community School District:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Dubuque Community School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Dubuque Community School District as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America..

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Dubuque Community School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 15 to the financial statements, the Dubuque Community School District adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 96, Subscription-Based Information Technology Arrangements. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dubuque Community School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Dubuque Community School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dubuque Community School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of District's Proportionate Share of the Net Pension Liability (Asset), the Schedule of the District Contributions and the Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes on pages 27 through 41 and 91 through 102 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Dubuque Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2022 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information listed in the table of contents, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic

financial statements taken as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2023, on our consideration of the Dubuque Community School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Dubuque Community School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the of Dubuque Community School District's internal control over financial reporting and compliance.

JIM KIRCHER & ASSOCIATES, P.C.

Jim Kircher & Associates, P.C.

Dubuque, Iowa

December 11, 2023

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

Dubuque Community School District (the "District") provides this Management's Discussion and Analysis of its financial statements. The narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2023. We encourage readers to consider this information in conjunction with the District's financial statements, which immediately follow this section.

2023 FINANCIAL HIGHLIGHTS

- The District implemented Governmental Accounting Standards Board Statement (GASBS) No. 96, Subscription-Based Information Technology Arrangements (SBITAs), during fiscal year 2023. The implementation of this standard revised certain assets and liability accounts related to SIBTAs, however had no effect on the beginning net position for governmental activities.
- Funding levels for Iowa K-12 school districts depend principally on two factors: first, changes in enrollment and second, changes in *per pupil district cost*. Of these two factors, changes in *per pupil district cost* normally have the larger impact on District funding. *Per pupil district cost* is an amount annually set by state government. This amount has historically been determined by applying a percentage increase to the prior year's amount. The percentage increase was 2.50% for FY 2022-23, 2.40% for FY 2021-22, 2.30% for FY 2020-21, and 2.06% for FY 2019-20. This percentage amount has a substantial impact on district-funding levels and has been very low in recent years.
- The District's enrollment is declining. From October 2021 to 2022, there was a decrease of 56 students. The Iowa Department of Education projects slightly declining enrollment over the next several years.
- General fund revenues decreased by \$10.0 million (6.7%) in FY 2022-23. Major components of this change include a \$1.0 million increase in state aid, a \$2.1 million decrease from real estate taxes and a \$8.9 million decrease in miscellaneous income. The large decrease in miscellaneous income was due to receiving \$11.4 million less in Federal funds for COVID-19.
- General fund expenditures decreased by \$2.0 million (1.3%) in this fiscal year. Salaries and benefits comprise 84% of general fund expenditures for FY 2022-23 as compared to 83.2% of general fund expenditures for FY 2021-22.
- General fund net change in fund balance decreased by \$2.7 million, cash/investments decreased by \$1.9 million, and estimated unspent balance decreased by \$0.9 million.
- The District monitors the three primary school district general fund financial indicators of cash/investments, solvency ratio, and unspent balance. These indicators are measured at year-end and compared to prior-years' results, state standards, and other districts' results. For FY 2022-23 results please refer to Page 9, Introductory Section, Relevant Financial Policies.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

2023 FINANCIAL HIGHLIGHTS, continued

- The District's total net position increased by \$16.8 million (13.7%) this fiscal year. Most of this increase was because of a significant decline in the District net pension liability.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of the District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services and business-type activities were financed in the short term as well as what remains for future spending. Fund financial statements report the District's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which the District acts solely as an agent or custodian for the benefit of those outside of the District.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, the District's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes.

Other Supplementary Information provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the District.

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net position are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors such as changes in the District's property-tax base and the condition of school buildings and other facilities need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- *Governmental activities:* Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- *Business-type activities:* The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES, continued

The District has three kinds of funds:

1) *Governmental funds*: Most of the District's basic services are included in governmental funds which generally focus on (1) how cash, and other financial assets that can readily be converted to cash, flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more, or fewer, financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the general fund, special revenue funds, debt service fund, and capital projects funds.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) *Proprietary funds*: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's enterprise fund, one type of proprietary fund, is the same as its business-type activities but provides more detail and additional information, such as cash flows. The District currently has one enterprise fund, the school nutrition fund.

The required financial statements for proprietary funds include a statement of net position, a statement of revenues, expenses and changes in fund net position and a statement of cash flows.

3) *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others. The District currently has one type of fiduciary fund, the custodial funds.

- Custodial funds – These are funds through which the District administers and accounts for certain revenue collected for employee related expenditures.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net position and a statement of changes in fiduciary net position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-1 below provides a summary of the District's net position at June 30, 2023, compared to June 30, 2022.

**Figure A-1:
Condensed Statement of Net Position
June 30,**

	Governmental Activities		Business-type Activities		Total District		Total Percent -age Change
	2023	2022	2023	2022	2023	2022	2022-23
Current and other assets	\$158,672,300	\$164,721,138	\$4,728,107	\$4,019,958	\$163,400,407	\$168,741,096	-3.2%
Capital assets	180,877,455	173,845,037	684,382	472,832	181,561,837	174,317,869	4.2%
Total assets	\$339,549,755	\$338,566,175	\$5,412,489	\$4,492,790	\$344,962,244	\$343,058,965	0.6%
Deferred outflows of resources	\$ 13,081,974	\$ 14,481,087	\$1,269,192	\$566,712	\$ 14,351,166	\$ 15,047,799	-4.6%
Current liabilities	18,904,527	\$ 21,257,486	\$ 7,284	\$2,527	\$ 18,911,811	\$ 21,260,013	-11.0%
Long-term liabilities	128,404,025	95,286,162	1,325,204	439,271	129,729,229	95,725,433	35.5%
Total liabilities	\$147,308,552	\$116,543,648	\$1,332,488	\$ 441,798	\$148,641,040	\$116,985,446	27.1%
Deferred inflows of resources	\$69,876,783	\$116,704,292	\$1,369,160	\$1,803,143	\$ 71,245,943	\$118,507,435	-39.9%
Net position:							
Net investment in capital assets	\$103,935,454	\$ 91,509,038	\$ 684,382	\$ 472,832	\$104,619,836	\$ 91,981,870	13.7%
Restricted	56,092,377	58,959,518	-	-	56,092,377	58,959,518	-4.9%
Unrestricted	(24,581,437)	(30,669,234)	3,295,651	2,341,728	(21,285,786)	(28,327,505)	24.9%
Total net position	\$135,446,394	\$119,799,322	\$3,980,033	\$2,814,561	\$139,426,427	\$122,613,883	13.7%

The District's total net position increased 13.7%, or \$16,812,544, from the prior year. The largest portion of the District's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. See the "2023 FINANCIAL HIGHLIGHTS" section for the reasons for the increase.

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

GOVERNMENT-WIDE FINANCIAL ANALYSIS, continued

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net position decreased \$2,867,141 or 4.9%, over the prior year. This decrease comes from a decline in the capital projects. Construction continues on Phase II renovation of Senior High School. This project is expected to take approximately 40 months to complete and the bond proceeds used to fund the project are expected to pay for expenses throughout the duration of the project.

Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased \$7,041,719 or 24.9%. This increase in unrestricted net position was primarily a result of the changes in net pension activity.

(continued on the next page)

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

GOVERNMENT-WIDE FINANCIAL ANALYSIS, continued

Figure A-2 shows the change in net position for the year ended June 30, 2023, compared to the year ended June 30, 2022.

Figure A-2:
Changes in Net Position

	Governmental Activities		Business-type Activities		Total District		Total Percentage Change 2022-23
	2023	2022	2023	2022	2023	2022	
Revenues:							
Program revenues:							
Charges for services	\$ 3,684,911	\$ 3,421,679	\$ 2,145,928	\$ 641,043	\$ 5,830,839	\$ 4,062,722	43.5%
Operating grants, contributions, and restricted interest	30,204,978	39,951,034	5,159,571	7,123,533	35,364,549	47,074,567	-24.9%
Capital grants, contributions, and restricted interest	-	-	-	-	-	-	0.0%
General revenues:							
Property taxes and other taxes	71,232,752	70,760,072	-	-	71,232,752	70,760,072	0.7%
Unrestricted state grants	58,169,620	57,273,683	-	-	58,169,620	57,273,683	1.6%
Unrestricted investment earnings	2,277,589	310,164	52,050	3,009	2,329,639	313,173	643.9.7%
Miscellaneous	950,266	4,070,206	-	-	950,266	4,070,206	-76.7%
Total revenues	\$166,520,116	\$175,786,838	\$7,357,549	\$7,767,585	\$173,877,665	\$183,554,423	-5.3%
Expenses:							
Instruction	\$ 88,876,791	\$ 89,212,613	\$ -	\$ -	\$88,876,791	\$ 89,212,613	-0.4%
Student services and instructional staff services	14,319,096	13,657,422	-	-	14,319,096	13,657,422	4.8%
Administrative Services	16,147,796	14,664,540	-	-	16,147,796	14,664,540	10.1%
Operation & maintenance of plant services	13,046,417	12,396,448	-	-	13,046,417	12,396,448	5.2%
Transportation Services	4,773,747	5,550,685	-	-	4,773,747	5,550,685	-14.0%
Non-instructional	54,361	142,524	5,743,880	5,260,183	5,798,241	5,402,707	7.3%
Other	14,103,033	14,516,665	-	-	14,103,033	14,516,665	-2.8%
Total expenses	\$151,321,241	\$150,140,897	\$5,743,880	\$5,260,183	\$157,065,121	\$155,401,080	1.1%
Change in net position before Transfers	15,198,875	25,645,941	1,613,669	2,507,402	16,812,544	28,153,343	-40.3%
Transfers	448,197	643,265	(448,197)	(643,265)	-	-	0.0%
Change in net Position	\$ 15,647,072	\$ 26,289,206	\$1,165,472	\$1,864,137	\$ 16,812,544	\$ 28,153,343	-40.3%
Beginning net Position	119,799,322	93,510,116	2,814,561	950,424	122,613,883	94,460,540	29.8%
Ending net position	\$135,446,394	\$119,799,322	\$3,980,033	\$2,814,561	\$139,426,427	\$122,613,883	13.7%

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

GOVERNMENT-WIDE FINANCIAL ANALYSIS, continued

In FY 2022-23, general revenues property taxes and other taxes and unrestricted state grants accounted for 77.7% of governmental activities revenue while program charges for service and operating grants, contributions, and restricted interest accounted for 99.3% of business-type activities revenue. The District's total revenues were approximately \$173.9 million, of which approximately \$166.5 million was for governmental activities and approximately \$7.4 million was for business-type activities.

As shown in Figure A-2, the District as a whole experienced a 5.3% decrease in revenues and a 1.1% increase in expenses. Operating grants and contributions decreased approximately \$11.1 million, unrestricted state grants increased approximately \$0.9 million, property tax increased approximately \$0.5 million, and others decreased \$3.1 million.

Governmental Activities

Revenues for governmental activities were \$166,520,116 and expenses were \$151,321,241 for the year ended June 30, 2023.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs, and other expenses for the year ended June 30, 2023 compared to those expenses for the year ended June 30, 2022.

**Figure A-3:
Total and Net Cost of Governmental Activities
Years Ended June 30,**

	Total Cost of Services		Percentage Change 2022-23	Net Cost of Services		Percentage Change 2022-23
	2023	2022		2023	2022	
Instruction	\$ 88,876,791	\$ 89,212,613	-0.4%	\$ 65,332,209	\$ 59,593,351	9.6%
Support services:						
Student services						
and instructional						
staff services	14,319,096	13,657,422	4.8%	11,621,661	9,226,989	26.0%
Administrative						
services	16,147,796	14,664,540	10.1%	15,962,922	13,085,821	22.0%
Operation &						
maintenance of						
plant services	13,046,417	12,396,448	5.2%	11,655,216	10,927,543	6.7%
Transportation						
services	4,773,747	5,550,685	14.0%	4,202,026	4,758,619	-11.7%
Non-instructional	54,361	142,524	-61.9%	54,361	142,524	-61.9%
Other	14,103,033	14,516,665	-2.8%	8,602,957	9,033,338	-4.8%
Total expenses	\$151,321,241	\$150,140,897	0.8%	\$117,431,352	\$106,768,185	10.0%

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

Governmental Activities, continued

For the year ended June 30, 2023:

- The cost financed by users of the District's programs was \$3,684,911.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$30,204,978.
- The net cost of governmental activities was financed with \$71,232,752 of property and other taxes and \$58,169,620 of unrestricted state grants.

Business-Type Activities

District maintains only one activity within the business-type activities classification, and this is its school nutrition fund. School nutrition fund revenues decreased by \$410,036 over the prior year which represents a 5.3% decrease. The school nutrition fund revenues decreased during FY 2022-23 because the federal government program that allowed all students to eat for free, which greatly increased participation, and increased the meal reimbursement rate in the previous year was not renewed for FY2022-23.

INDIVIDUAL FUND ANALYSIS

As previously noted, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its government funds, as well. As the District completed the year, its governmental funds reported combined fund balance of \$81,880,287 which is below last year's ending fund balance of \$87,364,140. The primary reason for the decrease in combined fund balance at the end of the FY 2022-23 is because of a decrease in the Capital Projects Fund.

Governmental Fund Highlights

- The District's general fund cash/investment balance, fund balance and unspent balance decreased in FY 2022-23. At June 30, 2023, the estimated unspent balance was \$15,038,445.
- Salaries and benefits comprise about 84.0% of the general fund expenditures. These expenditures decreased \$430,089 due primarily because the District was not able to fill many open positions.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

Governmental Fund Highlights, continued

- Within the statewide sales, services, and use tax fund, revenues are generated by two main sources. They are the issuance of sales tax revenue bonds and sales taxes generated by statewide retail purchases. The statewide sales tax is now called Secure an Advanced Vision for Education (SAVE), formerly the Local Option Sales Tax (LOST). With regards to SAVE, the legislature recently passed legislation which extended the sunset date through January 1, 2051. For FY 2022-23, the District received \$13,886,399 in sales tax revenue. The statewide sales, services and use tax fund balance decreased by \$5,689,394. This decrease is because of on going expenses for renovation/addition of Senior High School phase II project.
- The physical plant and equipment levy (PPEL) fund balance increased by \$1,114,322 in FY 2022-23. The main reason for this increase was because none of the nine school buses that were ordered in FY 2022-23 were delivered until after the end of the fiscal year. Those funds will be expended in FY 2023-24 when the buses finally arrive. The District carefully monitors this fund to ensure balances are carried over from year-to-year in order to meet possible unexpected emergency costs and also to take advantage of property acquisition opportunities.
- The debt service fund balance decreased by \$387,974 in FY 2022-23.

Proprietary Fund Highlights

As stated previously, the school nutrition fund is the only proprietary fund maintained by the District. The nutrition fund change in net position increased in FY 2022-23. The increase of \$1,165,472 was due to an increase in federal reimbursement rates.

BUDGETARY HIGHLIGHTS

The District maintains two types of budgets. The first is the *certified budget* which must meet certain state publication and monitoring requirements and is filed in April for the following year. The second is a management budget (sometimes called *line-item* budget) which is used by District administration to control and monitor expenditures. The *certified budget* needs to be tabulated in the following four functional areas: instruction, total support services, non-instructional programs, and total other expenditures. The District amended its original budget in FY 2022-23 for an increase in expenditures from \$194,545,770 to \$196,545,770 to reflect an increase in expenses.

A schedule showing the original and amended budget amounts compared to the District's actual financial activity is provided in this report as required supplementary information.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

BUDGETARY HIGHLIGHTS, continued

Total expenditures were less than budgeted. It is the District's practice to budget expenditures slightly higher than what is reasonably estimated to be spent. As a result, the District's certified budget should always exceed actual expenditures for the year.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2023, the District had invested \$181.6 million, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, infrastructure equipment, and transportation equipment. The year-end balance is a 3.8% increase over the prior year. More detailed information about the District's capital assets is presented in its Note 4 to the Financial Statements. Depreciation expense for the year was \$7,828,062.

The original cost of the District's capital assets was approximately \$291.3 million. Governmental funds account for approximately \$289.5 million, with the remainder of approximately \$1.8 million accounted for in the Enterprise, School Nutrition Fund.

The District is collecting over \$13 million annually in sales tax revenue so it is anticipated capital assets will continue to increase over the course of sales tax collection.

**Figure A-4
Capital Assets, Net of Depreciation
June 30,**

	Governmental Activities		Business-type Activities		Total School District		Total Percentage Change 2022-23
	2023	2022	2023	2022	2023	2022	
Land	\$ 7,108,136	\$ 7,479,048	\$ -	\$ -	\$ 7,108,136	\$ 7,479,048	-5.0%
Construction in progress	27,649,483	17,286,318	-	-	27,649,483	17,286,318	60.0%
Buildings and improvements	132,464,006	135,522,636	-	-	132,464,006	135,522,636	-2.3%
Land improvements	8,398,815	9,036,173	-	-	8,398,815	9,036,173	-7.1%
Furniture and equipment	4,833,737	4,520,862	684,382	472,832	5,518,119	4,993,694	-10.5%
Right-to-use subscription	423,278	634,917	-	-	423,278	634,917	-33.3%
Total	\$180,877,455	\$174,479,954	\$684,382	\$472,832	\$181,561,837	\$174,952,786	3.8%

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

The District currently has a bus replacement plan whereby it normally purchases six to ten school buses each year. The Board's intent is to retain only school buses that are ten years old or newer.

The District continues construction on a second renovation/addition project at Dubuque Senior High School (Phase II) with an estimated cost of \$33.9 million.

Long-term Debt

At June 30, 2023, the District had \$76,942,000 in revenue bond debt outstanding. This represents an decrease of approximately 6.6% from the prior year. The majority of the outstanding debt is secured by a first lien against sales tax collections. See Note 5 to the Financial Statements for additional information.

The Constitution of the State of Iowa limits the amount of general obligation debt districts can issue to 5% of the assessed value of all taxable property within the District. The District's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$380,147,890.

**Figure A-5
Outstanding Long-term Bond Obligations
June 30, 2023**

	Total District		Total Change
	2023	2022	2022-23
Revenue bonds	\$76,492,000	\$82,336,000	\$(5,394,000)

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its future financial health:

- The level of *unspent balance* decreased in FY 2022-23 and is projected to decrease in FY 2023-24. The main reason for the decrease is because of the federal funds allocated to the District for pandemic relief were fully utilized in FY 2022-23. The District will need to monitor expenditures and how they affect future years' unspent balance. This has become a priority in FY2023-24. The long-term budget planning for the District has become more difficult in recent years. In the past, the State legislature was legally required to set the State Supplemental Aid rate approximately sixteen months in advance of the start of the fiscal year. They had a difficult time meeting that requirement in recent years so in the spring of 2017, the State legislature changed the law to be four months before the start of the fiscal year. This reduced period makes it extremely difficult for districts to make long-term budget plans. The State legislature in 2017 also significantly changed the rules involving collective bargaining as a way to help districts budget more effectively. The results of this change have given the District some flexibility but are not sufficient to offset the repeated years of low State Supplemental Aid. Additions to *unspent balance* are controlled by the State of Iowa. The District continues to apply to the State School Budget Review Committee for *modified supplemental amount* (a direct addition to *unspent balance*) whenever possible. District administration will continue to work with the State of Iowa Department of Education to ascertain when requests for *modified supplemental amount* are appropriate.
- The Instructional Support Levy (ISL) is used to support a variety of education programs including the following:
 - Full-day, every day kindergarten in every elementary school.
 - Upgrading outdated curriculum and curriculum subscriptions.
 - Other general fund expenditures as identified.
- District employees are covered by the Iowa Public Employees Retirement System (IPERS). This system has experienced recent-year increases in its unfunded actuarial liability resulting in a change to both employer and employee contribution rates. Wage levels will likely rise due to inflation and negotiated settlements. The IPERS' rate for the upcoming fiscal year is scheduled to remain unchanged.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE, continued

- The District created a 10-Year Facility Plan in FY 2012-13. The plan shows the upcoming 10 years of projects that are scheduled to be completed at each District location along with the source of funding used to pay for the project. The plan is updated, reviewed, and approved annually by the Board of Education. The plan allows for flexibility if circumstances change, and an unexpected project needs to be accelerated or added. The Board attempted to address many of the projects that had been listed as a priority for several years by including them on a general obligation bond vote along with the construction of a middle school. The new middle school was to help create operating efficiencies in the General Fund and dramatically improve instruction for students who were in the two 100-year-old structures. Unfortunately, the bond vote failed by 129 votes. The Board will now need to review priorities moving forward with a prioritization on creating operating efficiencies.
- Iowa school district funding faces many challenges in future years. Approximately \$92.6 million of District revenues (primarily state aid) come from sources that are funded by state income, sales, and use taxes. The State of Iowa finished with a \$1.8 billion surplus in its FY 2023 general fund. Total State surplus funds are approximately \$6.4 billion. This means the State has plenty of funds for education, but they are funding nonpublic schools at the same student rate as public school students which will require a greater draw on State funds. This obligation will significantly affect the funds available for public schools.
- The federal COVID-19 funds have helped the District to continue to operate at its current levels. These federal funds have been depleted as of June 30, 2023. The District will struggle to maintain operations at current levels. During FY 2023-24, the District must begin to look at how it can gain operational efficiencies to decrease annual spending. This will include reviewing all buildings from both a staffing level and operational level to see what spending adjustments need to be made to ensure the District continue to operate in a financially sound manner to maintain an acceptable unspent balance. The District began this work in FY 2022-23 to create annual savings by consolidating two middle schools into one. The plan was to build the middle school using general obligation bonds. The bond measure was voted on November 7, 2023 and didn't acquire enough votes to pass. This will require Administration to come up with alternative plans to achieve the needed efficiencies.

Dubuque Community School District

Management's Discussion and Analysis

For Fiscal Year Ended June 30, 2023

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE, continued

- The District is in the process of buying a portion of a building in the community to create up to ten preschool classrooms. The purpose is to allow parents to have access to before school and after school daycare which will be located in a section of the building next door. The District is planning on renovating its portion of the building and be open by the start of FY 2024-25.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kevin Kelleher, Chief Financial Officer, Dubuque Community School District, 2300 Chaney Road, Dubuque, Iowa 52001.



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Basic Financial Statements



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Dubuque Community School District
Statement of Net Position
June 30, 2023

	Governmental Activities	Business-type Activities	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 92,236,446	\$ 4,592,978	\$ 96,829,424
Receivables:			
Property tax:			
Delinquent	340,298	-	340,298
Succeeding year	58,941,417	-	58,941,417
Accounts	231,980	-	231,980
Interest	399,111	-	399,111
Due from other governments	6,206,872	-	6,206,872
Inventories	306,176	135,129	441,305
Prepaid	-	-	-
Security deposit	10,000	-	10,000
Capital assets, not being depreciated	34,757,619	-	34,757,619
Capital assets, net of accumulated depreciation/amortization	146,119,836	684,382	146,804,218
Total assets	\$ 339,549,755	\$ 5,412,489	\$ 344,962,244
Deferred Outflows of Resources			
Pension related deferred outflows	\$ 9,476,921	\$ 1,161,651	\$ 10,638,572
OPEB related deferred outflows	3,605,053	107,541	3,712,594
Total deferred outflows of resources	\$ 13,081,974	\$ 1,269,192	\$ 14,351,166
Liabilities			
Accounts payable	\$ 2,760,842	\$ 5,141	\$ 2,765,983
Salaries and benefits payable	14,088,595	2,143	14,090,738
Termination benefits payable	489,861	-	489,861
Due to other governments	401,914	-	401,914
Security deposit payable	10,000	-	10,000
Accrued interest payable	1,153,315	-	1,153,315
Long-term liabilities:			
Portion due within one year:			
Revenue bonds	5,052,000	-	5,052,000
IT subscription liability	211,639	-	211,639
Compensated absences	738,217	-	738,217
Portion due after one year:			
Revenue bonds	71,890,000	-	71,890,000
IT subscription liability	211,639	-	211,639
Net pension liability	39,628,558	1,006,854	40,635,412
Total OPEB liability	10,671,972	318,350	10,990,322
Total liabilities	\$ 147,308,552	\$ 1,332,488	\$ 148,641,040
Deferred Inflows of Resources			
Succeeding year property tax	\$ 58,941,417	\$ -	\$ 58,941,417
Pension related deferred inflows	5,430,131	1,070,529	6,500,660
OPEB related deferred inflows	5,405,851	161,259	5,567,110
Other	99,384	137,372	236,756
Total deferred inflows of resources	\$ 69,876,783	\$ 1,369,160	\$ 71,245,943
Net Position			
Net investment in capital assets	\$ 103,935,454	\$ 684,382	\$ 104,619,836
Restricted for:			
Categorical funding	1,801,099	-	1,801,099
Scholarships	126,343	-	126,343
Student activities	799,672	-	799,672
Management levy	9,755,172	-	9,755,172
Physical plant and equipment levy	8,542,173	-	8,542,173
Capital projects	26,554,194	-	26,554,194
Debt service	8,513,724	-	8,513,724
Unrestricted	(24,581,437)	3,295,651	(21,285,786)
Total net position	\$ 135,446,394	\$ 3,980,033	\$ 139,426,427

See notes to financial statements.

Dubuque Community School District

Statement of Activities

Year ended June 30, 2023

Function/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Service	Operating Grants, Contributions, and Restricted Interest	Governmental Activities	Business Type Activities	Total
Governmental activities:						
Instruction:						
Regular instruction	\$ 50,705,322	\$ 1,167,255	\$ 13,374,535	\$ (36,163,532)	\$ -	\$ (36,163,532)
Special instruction	23,150,304	1,109,235	6,188,615	(15,852,454)	-	(15,852,454)
Other instruction	15,021,165	1,305,273	399,669	(13,316,223)	-	(13,316,223)
	<u>\$ 88,876,791</u>	<u>\$ 3,581,763</u>	<u>\$ 19,962,819</u>	<u>\$ (65,332,209)</u>	<u>\$ -</u>	<u>\$ (65,332,209)</u>
Support services:						
Student services	\$ 8,137,338	\$ -	\$ 726,089	\$ (7,411,249)	\$ -	\$ (7,411,249)
Instructional staff services	6,181,758	-	1,971,346	(4,210,412)	-	(4,210,412)
Administrative services	16,147,796	-	184,874	(15,962,922)	-	(15,962,922)
Operation & maintenance	13,046,417	-	1,391,201	(11,655,216)	-	(11,655,216)
Transportation services	4,773,747	103,148	468,573	(4,202,026)	-	(4,202,026)
	<u>\$ 48,287,056</u>	<u>\$ 103,148</u>	<u>\$ 4,742,083</u>	<u>\$ (43,441,825)</u>	<u>\$ -</u>	<u>\$ (43,441,825)</u>
Non-instructional programs	<u>\$ 54,361</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (54,361)</u>	<u>\$ -</u>	<u>\$ (54,361)</u>
Other expenses:						
Facilities acquisition	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
AEA flowthrough	5,500,076	-	5,500,076	-	-	-
Interest and other charges	2,312,030	-	-	(2,312,030)	-	(2,312,030)
Depreciation and other expenses (unallocated)*	6,290,927	-	-	(6,290,927)	-	(6,290,927)
	<u>\$ 14,103,033</u>	<u>\$ -</u>	<u>\$ 5,500,076</u>	<u>\$ (8,602,957)</u>	<u>\$ -</u>	<u>\$ (8,602,957)</u>
Total governmental activities	\$ 151,321,241	\$ 3,684,911	\$ 30,204,978	\$ (117,431,352)	\$ -	\$ (117,431,352)
Business type activities:						
Non-instructional programs:						
Nutrition services	\$ 5,743,880	\$ 2,145,928	\$ 5,159,571	\$ -	\$ 1,561,619	\$ 1,561,619
Total business type activities	<u>\$ 5,743,880</u>	<u>\$ 2,145,928</u>	<u>\$ 5,159,571</u>	<u>\$ -</u>	<u>\$ 1,561,619</u>	<u>\$ 1,561,619</u>
Total	<u>\$ 157,065,121</u>	<u>\$ 5,830,839</u>	<u>\$ 35,364,549</u>	<u>\$ (117,431,352)</u>	<u>\$ 1,561,619</u>	<u>\$ (115,869,733)</u>
General Revenues:						
Property taxes levied for:						
General purposes				\$ 52,807,814		\$ 52,807,814
Capital outlay				4,538,539		4,538,539
Local option sales tax				13,886,399		13,886,399
Unrestricted state grants				58,169,620		58,169,620
Unrestricted investment earnings				2,277,589	52,050	2,329,639
Miscellaneous				950,266		950,266
Total general revenues				<u>\$ 132,630,227</u>	<u>\$ 52,050</u>	<u>\$ 132,682,277</u>
Transfers				448,197	(448,197)	-
Total general revenues and transfers				<u>\$ 133,078,424</u>	<u>\$ (396,147)</u>	<u>\$ 132,682,277</u>
Change in net position				\$ 15,647,072	\$ 1,165,472	\$ 16,812,544
Net position beginning of year				119,799,322	2,814,561	122,613,883
Net position end of year				<u>\$ 135,446,394</u>	<u>\$ 3,980,033</u>	<u>\$ 139,426,427</u>

* This amount excludes the depreciation that is included in the direct expense of the various programs.
See notes to the financial statements.

Dubuque Community School District

Balance Sheet Governmental Funds

June 30, 2023

	General	Capital Projects Fund	Debt Service Fund	Management Levy	Nonmajor	Total
Assets						
Cash, cash equivalents and pooled investments	\$ 37,439,396	\$ 35,170,357	\$ 8,511,574	\$ 10,175,556	\$ 939,563	\$ 92,236,446
Receivables:						
Property Tax:						
Delinquent	271,505	35,551	-	33,242	-	340,298
Succeeding year	41,933,677	4,507,740	-	12,500,000	-	58,941,417
Accounts	231,980	-	-	-	-	231,980
Interest	193,853	157,058	2,150	46,050	-	399,111
Due from other governments	5,231,443	975,429	-	-	-	6,206,872
Inventories	306,176	-	-	-	-	306,176
Prepaid	-	-	-	-	-	-
Security deposit	10,000	-	-	-	-	10,000
Total assets	\$ 85,618,030	\$ 40,846,135	\$ 8,513,724	\$ 22,754,848	\$ 939,563	\$ 158,672,300
Liabilities, Deferred Inflows of Resources and Fund Balance						
Liabilities:						
Accounts payable	\$ 1,516,514	\$ 1,231,584	\$ -	\$ 124	\$ 12,620	\$ 2,760,842
Salaries and benefits payable	14,087,667	-	-	-	928	14,088,595
Early retirement payable	-	-	-	489,861	-	489,861
Due to other governments	401,914	-	-	-	-	401,914
Security deposit payable	10,000	-	-	-	-	10,000
Total liabilities	\$ 16,016,095	\$ 1,231,584	\$ -	\$ 489,985	\$ 13,548	\$ 17,751,212
Deferred inflows of resources:						
Unavailable revenues:						
Succeeding year property tax	\$ 41,933,677	\$ 4,507,740	\$ -	\$ 12,500,000	\$ -	\$ 58,941,417
Other	79,249	10,444	-	9,691	-	99,384
Total deferred inflows of resources	\$ 42,012,926	\$ 4,518,184	\$ -	\$ 12,509,691	\$ -	\$ 59,040,801
Fund balances:						
Non-spendable:						
Inventory	\$ 306,176	\$ -	\$ -	\$ -	\$ -	\$ 306,176
Restricted for:						
Categorical funding	1,801,099	-	-	-	-	1,801,099
Debt service	-	-	8,513,724	-	-	8,513,724
Scholarships	-	-	-	-	126,343	126,343
Student activities	-	-	-	-	799,672	799,672
Management levy purposes	-	-	-	9,755,172	-	9,755,172
School infrastructure	-	26,554,194	-	-	-	26,554,194
Physical plant and equipment	-	8,542,173	-	-	-	8,542,173
Unassigned	\$ 25,481,734	-	-	-	-	25,481,734
Total fund balances	\$ 27,589,009	\$ 35,096,367	\$ 8,513,724	\$ 9,755,172	\$ 926,015	\$ 81,880,287
Total liabilities, deferred inflows of resources and fund balance	\$ 85,618,030	\$ 40,846,135	\$ 8,513,724	\$ 22,754,848	\$ 939,563	\$ 158,672,300

See notes to financial statements.

Dubuque Community School District
Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Position
June 30, 2023

Total fund balances of governmental funds (page 47)		\$ 81,880,287
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Amounts reported for governmental activities of the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		180,877,455
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Accrued interest payable on long-term liabilities is not due and payable in the current year and, therefore, is not reported as a liability in the governmental funds.		(1,153,315)
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Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 13,081,974	
Deferred inflows of resources	<u>(10,835,982)</u>	2,245,992

Long-term liabilities are not due and payable in the current period and therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:

Bonds payable	\$ (76,942,000)	
IT subscription liability	(423,278)	
Compensated absences	(738,217)	
Net pension liability	(39,628,558)	
Total OPEB liability	<u>(10,671,972)</u>	<u>(128,404,025)</u>

Net position of governmental activities (page 45)		\$ <u>135,446,394</u>
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See notes to financial statements.

Dubuque Community School District
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
Year ended June 30, 2023

	General	Capital Projects Fund	Debt Service Fund	Management Levy	Nonmajor	Total
Revenues:						
Local Sources:						
Local Tax	\$ 46,791,831	\$ 4,538,538	\$ -	\$ 6,015,985	\$ -	\$ 57,346,354
Tuition	1,506,829	852,223	-	-	-	2,359,052
Other	3,532,191	13,887,852	143,899	427,973	1,248,797	19,240,712
State sources	78,634,018	-	-	2,095	-	78,636,113
Federal sources	8,937,885	-	-	-	-	8,937,885
Total Revenues	\$ 139,402,754	\$ 19,278,613	\$ 143,899	\$ 6,446,053	\$ 1,248,797	\$ 166,520,116
Expenditures:						
Current:						
Instruction:						
Regular instruction	\$ 53,384,977	\$ 950,873	\$ -	\$ 974,002	\$ 11,327	\$ 55,321,179
Special instruction	25,443,060	-	-	-	-	25,443,060
Other instruction	13,986,673	12,320	-	32,117	1,254,648	15,285,758
	\$ 92,814,710	\$ 963,193	\$ -	\$ 1,006,119	\$ 1,265,975	\$ 96,049,997
Support services:						
Student services	\$ 8,428,266	\$ 49,298	\$ -	\$ 88,856	\$ -	\$ 8,566,420
Instructional staff services	6,379,612	22,724	-	64,213	-	6,466,549
Administration services	13,938,166	2,503,048	-	464,304	8,830	16,914,348
Operation and maintenance of plant services	11,165,956	13,200	-	2,445,241	1,661	13,626,058
Transportation services	4,334,882	845,406	-	155,282	42,163	5,377,733
	\$ 44,246,882	\$ 3,433,676	\$ -	\$ 3,217,896	\$ 52,654	\$ 50,951,108
Non-instructional programs	\$ 3,820	\$ -	\$ -	\$ 32,375	\$ -	\$ 36,195
Other expenditures:						
Facilities acquisition	\$ -	\$ 14,527,643	\$ -	\$ -	\$ -	\$ 14,527,643
Debt service:						
Principal	-	-	5,394,000	-	-	5,394,000
Interest and other charges	-	5,400	2,382,439	-	-	2,387,839
AEA flowthrough	5,500,076	-	-	-	-	5,500,076
	\$ 5,500,076	\$ 14,533,043	\$ 7,776,439	\$ -	\$ -	\$ 27,809,558
Total expenditures	\$ 142,565,488	\$ 18,929,912	\$ 7,776,439	\$ 4,256,390	\$ 1,318,629	\$ 174,846,858
Excess (deficiency) of revenues over (under) expenditures	\$ (3,162,734)	\$ 348,701	\$ (7,632,540)	\$ 2,189,663	\$ (69,832)	\$ (8,326,742)
Other financing sources (uses):						
Revenue bonds issued	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Premium on revenue bonds issued	-	-	-	-	-	-
Refunding bonds issued	-	-	-	-	-	-
Compensation for loss of capital assets	453	20,793	-	-	-	21,246
Sales of property and equipment	73,446	2,300,000	-	-	-	2,373,446
Transfers in	453,498	-	7,244,566	-	53,149	7,751,213
Transfers out	(53,149)	(7,244,566)	-	-	(5,301)	(7,303,016)
Total other financing sources (uses):	\$ 474,248	\$ (4,923,773)	\$ 7,244,566	\$ -	\$ 47,848	\$ 2,842,889
Change in fund balances	\$ (2,688,486)	\$ (4,575,072)	\$ (387,974)	\$ 2,189,663	\$ (21,984)	\$ (5,483,853)
Fund balances beginning of year, as restated	30,277,495	39,671,439	8,901,698	7,565,509	947,999	87,364,140
Fund balances end of year	\$ 27,589,009	\$ 35,096,367	\$ 8,513,724	\$ 9,755,172	\$ 926,015	\$ 81,880,287

See notes to financial statements.

Dubuque Community School District
Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds
to the Statement of Activities
Year ended June 30, 2023

Net change in fund balances - total governmental funds (page 49)

Amounts reported for governmental activities in the Statement of \$ (5,483,853)
Activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. These costs are not reported in the Statement of Activities, but they are allocated over the estimated useful lives of the capital assets as depreciation expense in the Statement of Activities. Capital outlay expenditures exceeded depreciation expense in the current year, as follows:

Expenditures for capital assets	\$ 15,694,735	
Depreciation expense	(7,753,331)	7,941,404

Proceeds from the sale property and equipment are reported in the governmental funds, however, in the Statement of Activities, it is netted against the book value of the assets being deleted and only the gain portion is recognized.

Book value of assets retired	(908,986)
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Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the Statement of net Position. Current year issuances exceeded repayments, as follows:

Issued	\$ -	
Repaid	5,394,000	5,394,000

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the governmental funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.

75,809

The current year District IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.

8,208,449

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	\$ (32,456)	
IT subscription	(423,278)	
Pension expense	906,633	
OPEB expense	(30,650)	420,249

Change in net position of governmental activities (page 46)	\$ 15,647,072
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See notes to financial statements.

Dubuque Community School District

Statement Net Position

Proprietary Fund

June 30, 2023

	<u>School Nutrition</u>
Assets	
Current assets:	
Cash, cash equivalents and pooled investments	\$ 4,592,978
Accounts receivable	-
Due from other governments	-
Inventories	135,129
Total current assets	<u>\$ 4,728,107</u>
Non-current assets:	
Capital assets, net of accumulated depreciation	684,382
Total Assets	<u>\$ 5,412,489</u>
Deferred Outflows of Resources:	
Pension related deferred outflows	\$ 1,161,651
OPEB related deferred outflows	107,541
Total deferred outflows of resources	<u>\$ 1,269,192</u>
Liabilities:	
Current liabilities:	
Accounts payable	\$ 5,141
Salaries and benefits payable	2,143
Long-term liabilities:	
Net pension liability	1,006,854
Not OPEB liability	318,350
Total liabilities	<u>\$ 1,332,488</u>
Deferred Inflows of Resources:	
Pension related deferred inflows	\$ 1,070,529
OPEB related deferred inflows	161,259
Other	137,372
Total deferred inflows of resources	<u>\$ 1,369,160</u>
Net Position:	
Investment in capital assets	\$ 684,382
Unrestricted	3,295,651
Total net position	<u>\$ 3,980,033</u>

See notes to financial statements.

Dubuque Community School District
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Fund
Year ended June 30, 2023

	<u>School Nutrition</u>
Operating revenue:	
Local sources:	
Charges for service	\$ 2,114,621
Other	31,307
Total operating revenue	<u>\$ 2,145,928</u>
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	\$ 2,071,809
Benefits	618,231
Purchased services	36,236
Supplies	2,942,806
Depreciation	74,731
Loss on disposal of assets	67
Total operating expenses	<u>\$ 5,743,880</u>
Operating loss	<u>\$ (3,597,952)</u>
Non-operating revenue:	
State sources	\$ 41,676
Federal sources	5,117,895
Interest on investments	52,050
Total non-operating revenue	<u>\$ 5,211,621</u>
Net income before transfers	\$ 1,613,669
Transfers in	-
Transfers out	(448,197)
Change in net position	<u>\$ 1,165,472</u>
Net position beginning of year	<u>\$ 2,814,561</u>
Net position end of year	<u><u>\$ 3,980,033</u></u>

See notes to financial statements.

Dubuque Community School District

**Statement of Cash Flows
Proprietary Fund**

Year ended June 30, 2023

	<u>School Nutrition</u>
Cash flows from operating activities:	
Cash received from sale of lunches and breakfasts	\$ 2,053,116
Cash received from miscellaneous operating activities	54,182
Cash payments to employees for services	(2,902,088)
Cash payments to suppliers for goods and services	<u>(2,462,613)</u>
Net cash used in operating activities	<u>\$ (3,257,403)</u>
Cash flows from non-capital financing activities:	
State grants received	56,501
Federal grants received	4,583,792
Transfers from other funds	-
Transfers to other funds	<u>(448,197)</u>
Net cash provided by non-capital financing activities	<u>\$ 4,192,096</u>
Cash flows from capital and relate financing activities:	
Acquisition of capital assets	\$ (286,347)
Cash flows from investing activities:	
Interest on investments	<u>52,050</u>
Net increase in cash and cash equivalents	\$ 700,396
Cash and cash equivalents at beginning of year	<u>3,892,582</u>
Cash and cash equivalents at end of year	<u><u>\$ 4,592,978</u></u>

(continued)

See notes to financial statements.

Dubuque Community School District
Statement of Cash Flows (continued)
Proprietary Fund
Year ended June 30, 2023

School Nutrition

Reconciliation of operating loss to net cash used in operating activities:

Operating loss	\$ (3,597,952)
Adjustments to reconcile operating loss to net cash used in operation activities:	
Commodities used	534,102
Depreciation	74,731
Loss on disposal of assets	67
Decrease in other receivables	39
Increase in inventories	(22,617)
Increase in accounts payable	4,945
Decrease in salaries and benefits payable	(188)
Increase in net pension liability	892,698
Increase in deferred outflows of resources	(702,480)
Decrease in deferred inflows of resources	(433,983)
Decrease in net OPEB liability	(6,765)
Net cash used in operating activities	<u>\$ (3,257,403)</u>

Non-cash investing, capital, and financial activities:

During the fiscal year end June 30, 2023, the District received \$534,102 of Federal commodities.

See notes to financial statements.

Dubuque Community School District
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2023

	<u>Custodial</u>
Assets	
Cash, cash equivalents and pooled investments	\$ 36,205
Total Assets	<u>\$ 36,205</u>
Net position	
Restricted for other organizations	<u>\$ 36,205</u>
Total net position	<u><u>\$ 36,205</u></u>

See notes to financial statements.

Dubuque Community School District
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year ended June 30, 2023

	<u>Custodial</u>
Additions:	
Local sources:	
Gifts and contributions	\$ 30,964
Interest income	454
Total additions	<u>\$ 31,418</u>
Deductions:	
Supplies	<u>\$ 27,223</u>
Total deductions	<u>\$ 27,223</u>
Change in net position	\$ 4,195
Net position beginning of year	<u>\$ 32,010</u>
Net position end beginning of year	<u>\$ 36,205</u>

See notes to financial statements.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies

Dubuque Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades pre-kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the City of Dubuque, Iowa, portions of Dubuque County and Jackson County, Iowa. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Dubuque Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The Dubuque Community School District has no component units that meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations – The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the City of Dubuque and Dubuque Assessor's Conference Board.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for service.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

B. Basis of Presentation: (continued)

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as net position. Net position is reported in three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources that are imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds. Combining schedules are also included for the Capital Projects Fund accounts.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

B. Basis of Presentation: (continued)

The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.

The Management Fund (part of Special Revenue Fund) accounts for resources accumulated and payments made for property insurance, fidelity bonds, worker compensation, liability premiums, unemployment insurance claims and early retirement incentives.

The other governmental funds of the District are considered nonmajor and are as follows:

The other Special Revenue Funds (Non-Fiduciary Scholarship and Student Activity Funds) account for and reports the proceeds to specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net position and changes in net position.

The District's fiduciary funds include the following:

The Custodial Fund is used to account for assets held by the District as an agent for individuals, private organizations, and other governments.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

C. Measurement Focus and Basis of Accounting: (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty (60) days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

When an expenditure is incurred in governmental funds, which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

C. Measurement Focus and Basis of Accounting: (continued)

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents, and Pooled Investments– The cash balances of most District funds are pooled and invested. Investments are stated at fair value.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in the governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020, assessed property valuations; is for the tax accrual period July 1, 2022, through June 30, 2023, and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2022.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity: (continued)

Inventories – Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. The costs of governmental fund and proprietary fund inventories are recorded as expenses when consumed rather than when purchased or received.

Capital Assets – Capital assets, which include property, furniture, equipment, and intangibles are reported in the applicable governmental or business-type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost (except for right-to-use subscription assets, the measurement of which is discussed under “Subscription-Based Information Technology Arrangements (SBITA)” below). Donated capital assets are recorded at their acquisition value as of the date received. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. District machinery and equipment with a cost of more than \$5,000 will be capitalized. The Nutrition Fund equipment is capitalized with a cost of more than \$500. Subscription-Based Information Technology with a cost of more than \$200,000 will be capitalized.

Property, furniture, equipment, and intangibles are depreciated using the straight-line method of depreciation over the following estimated useful lives:

Buildings	50 years
Improvements to buildings and sites	20 years
Furniture and equipment	5-12 years
Intangibles	3-5 years
Right-to-use subscription assets	3 years

Subscription-Based Information Technology Arrangements (SBITA) – The District has entered into a contract that conveys control of the right to use information technology software. The District has recognized an IT subscription liability and an intangible right-to-use IT subscription asset in the government-wide financial statements. The District recognized IT subscription liabilities with an initial, individual value of \$634,917, or more.

At the commencement of the IT subscription term, the District initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the IT subscription liability is reduced by the principal portion of payments made. The right-to-use an IT subscription asset is initially measured as the sum of the initial IT subscription liability, adjusted for payments made at or before the commencement date, plus capitalization implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subsequently, the right-to-use IT subscription asset is amortized on a straight-line basis over its useful life.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Key estimates and judgments related to IT subscription arrangements include how the District determines the discount rate it uses to discount the expected payments to present value, term and payments.

The District uses the interest rate charged by the IT subscription vendor as the discount rate. When the interest rate charged by the vendor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate.

The IT subscription term includes the noncancellable period of the subscription. Payments included in the measurement of the liability are composed of fixed payments.

The District monitors changes in circumstances that would require a remeasurement of its IT subscription and will remeasure the right-to-use IT subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use IT subscription assets are reported with other capital assets and IT subscription liabilities are reported with long-term debt on the statement of net position.

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, the unamortized portion of the net difference between projected and actual earnings on pension plan investments and contributions from the District after the measurement date but before the end of the District's reporting period.

Salaries and Benefits Payable - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

Advances from Grantors – Grant proceeds which have been received by the District but will be spent in a succeeding fiscal year.

Compensated Absences – District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death, or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2023. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity: (continued)

Long-Term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position.

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

Total OPEB Liability – For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense, information has been determined based on the District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Enterprise, School Nutrition Fund.

Deferred Inflows of Resources – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty (60) days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 1: Summary of Significant Accounting Policies: (continued)

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity: (continued)

Deferred inflows of resources in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

Fund Balance – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws, or imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in other spendable classifications. The General Fund is the only fund that would report a positive amount in unassigned fund balance.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is to pay the expenditure from restricted fund balance and then from the unassigned fund balance.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

F. Subsequent Events

Management has evaluated for subsequent events through December 11, 2023, the date the financial statements were available to be issued. Based on that evaluation, there are two material subsequent events – See Note 12.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 2: Cash and Pooled Investments

The District's deposits in banks at June 30, 2023, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds. The first \$250,000 in credit unions is covered by federal depository insurance and amounts over \$250,000 have a standby letter of credit that is pledged at the Federal Home Loan Bank (FHLB).

As of June 30, 2023, the book balance of the District's petty cash totaled \$12,270 and the cash deposit balances totaled \$53,661,629.

The District chooses to disclose its investments by specifically identifying each. The fair value of investments is based on quoted market prices and are not rated. As of June 30, 2023, the District had investments as follows:

<u>Investment</u>	<u>Type</u>	<u>Issue Date</u>	<u>Term</u>	<u>Maturity Date</u>	<u>Fair Value</u>
ISJIT-Iowa Schools Joint Investment Trust	Treasury Bills	02/10/23	6 months	08/10/23	\$11,999,197
DuTrac Community Credit Union	Certificate of Deposit	05/22/23	6 months	11/22/23	25,000,000
DuTrac Community Credit Union	Certificate of Deposit	07/06/21	24 months	07/06/23	2,909,793
MidWestOne Bank	Certificate of Deposit	07/15/21	24 months	07/15/23	2,272,497
Dubuque Bank & Trust	Certificate of Deposit	05/22/12	134 months	07/01/23	<u>2,282,740</u>
					<u>\$43,191,730</u>

Interest Rate Risk: The District's investment policy limits the investments of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in instruments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the District.

Credit Risk: The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. The District has no investment policies that would further limit its investment choices.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 2: Cash and Pooled Investments: (continued)

Concentration of Credit Risk: The District's general investment policy is to apply the prudent-person rule: In making investments, the District will exercise the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use to meet the goals of the investment program.

Custodial Credit Risk: For deposits and investments, this is the risk that, in the event of bank failure, the District's deposits may not be returned to it. Chapter 12C of the Code of Iowa requires all District deposits in banks to be entirely covered by federal depository insurance or by the State Sinking Fund. As of June 30, 2023, the District had no deposits or investments subject to custodial credit risk.

The following is a reconciliation of cash and investments as shown on the financial statements:

Petty cash	\$ 12,270
Cash deposits	53,661,629
Investments	<u>43,191,730</u>
	<u>\$ 96,865,629</u>
Governmental activities	\$ 92,236,446
Business-type activities	4,592,978
Fiduciary funds:	
Custodial	<u>36,205</u>
	<u>\$ 96,865,629</u>

Note 3: Inter-fund Transfers

The detail of inter-fund transfers for the year ended June 30, 2023, is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Student Activity	\$ 5,301
General	Proprietary	448,197
Debt Service	Capital Projects: SAVE	7,244,566
Special Revenue: Student Activity	General	<u>53,149</u>
Total		<u>\$7,751,213</u>

Transfers generally move revenue from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 4: Capital Assets

Capital assets activity for the year ended June 30, 2023, is as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$ 7,479,048	\$ -	\$ (370,912)	\$ 7,108,136
Construction in progress	17,286,318	13,368,483	(3,005,318)	27,649,483
Total capital assets not being depreciated	\$ 24,765,366	\$13,368,483	\$(3,376,230)	\$ 34,757,619
Capital assets being depreciated:				
Buildings and improvements	\$208,272,551	\$ 2,367,421	\$ (1,033,987)	\$209,606,075
Land improvements	20,254,289	257,801	(461,044)	20,051,046
Furniture and equipment	23,556,945	2,071,431	(1,184,233)	24,444,143
Right-to-use subscription asset	634,917	-	-	634,917
Total capital assets being depreciated	\$252,718,702	\$ 4,696,653	\$(2,679,174)	\$254,736,181
Less accumulated depreciation for:				
Buildings and improvements	\$ 72,749,915	\$ 5,003,598	\$ (611,444)	\$ 77,142,069
Land improvements	11,218,116	823,033	(388,918)	11,652,231
Furniture and equipment	19,036,083	1,715,061	(1,140,738)	19,610,406
Right-to-use subscription asset	-	211,639	-	211,639
Total accumulated depreciation	\$103,004,114	\$ 7,753,331	\$ (2,141,100)	\$108,616,345
Total capital assets being depreciated, net	\$149,714,588	\$ (3,056,678)	\$ (538,074)	\$146,119,836
Governmental activities capital assets, net	\$174,479,954	\$10,311,805	\$(3,914,304)	\$180,877,455
Business-type Activities:				
Furniture and equipment	\$ 1,628,710	\$ 286,348	\$ (113,715)	\$ 1,801,343
Less accumulated depreciation	1,155,878	74,731	(113,648)	1,116,961
Business-type activities capital assets, net	\$ 472,832	\$ 211,617	\$ (67)	\$ 684,382

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 4: Capital Assets: (continued)

Depreciation expense was charged by the District as follows:

Governmental activities:

Instruction:

Regular	\$ 279,605
Special	6,809
Other	96,521

Support services:

Student services	143
Instructional staff	3,968
Administration	192,290
Operation and maintenance of plant	28,434
Transportation	838,004

Non-instructional programs 16,630

\$1,462,404

Unallocated depreciation 6,290,927

Total governmental activities depreciation expense \$7,753,331

Business-type activities:

Food services:

Regular depreciation \$ 74,731

Note 5: Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2023, are summarized as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
Governmental activities:					
Revenue bonds	\$82,336,000	\$ -	\$ 5,394,000	\$ 76,942,000	\$5,052,000
Subscription liability	634,917	-	211,639	423,278	211,639
Compensated absences	705,761	738,217	705,761	738,217	738,217
Net pension liability	1,367,831	39,628,558	1,367,831	39,628,558	-
Total OPEB liability	10,876,570	10,671,972	10,876,570	10,671,972	-
	<u>\$95,921,079</u>	<u>\$51,038,747</u>	<u>\$18,555,801</u>	<u>\$128,404,025</u>	<u>\$6,001,856</u>
Business type activities:					
Net pension liability	\$ 114,156	\$ 1,006,854	\$ 114,156	\$ 1,006,854	\$ -
Total OPEB liability	325,115	318,350	325,115	318,350	-
	<u>\$ 439,271</u>	<u>\$ 1,325,204</u>	<u>\$ 439,271</u>	<u>\$ 1,325,204</u>	<u>\$ -</u>

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 5: Long-term Liabilities: (continued)

Revenue Bonds Payable

Summary of debt service requirements to maturity on the outstanding bonded indebtedness and loans as of June 30, 2023, is as follows:

Summary – Debt Service Requirements to Maturity			
Year Ending June 30,	Principal	Interest	Total
2024	\$ 5,052,000	\$ 2,236,107	\$ 7,288,107
2025	5,939,000	2,087,970	8,026,970
2026	6,165,000	1,928,819	8,093,819
2027	6,340,000	1,762,542	8,102,542
2028	6,288,000	1,590,872	7,878,872
2029-2033	15,553,000	6,052,239	21,605,239
2034-2038	19,605,000	3,264,806	22,869,806
2039-2041	12,000,000	540,000	12,540,000
	\$76,942,000	\$19,463,355	\$96,405,355

Details of the District's June 30, 2023, school infrastructure sales, services and use tax revenue refunding bond indebtedness are as follows:

Series 2017 Bonds				
Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	2.25%	\$1,095,000	\$119,531	\$1,214,531
2025	2.25%	1,130,000	94,500	1,224,500
2026	2.25%	1,170,000	68,625	1,238,625
2027	2.25%	1,210,000	41,850	1,251,850
2028	2.25%	1,255,000	14,119	1,269,119
		\$5,860,000	\$338,625	\$6,198,625

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 5: Long-term Liabilities: (continued)

Series 2018A Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	2.95%	\$ 637,522	\$114,671	\$ 752,193
2025	2.95%	484,632	98,119	582,751
2026	2.95%	519,249	83,312	602,561
2027	2.95%	519,249	67,994	587,243
2028	2.95%	533,673	52,464	586,137
2029-2030	2.95%	1,511,592	58,038	1,569,630
		<u>\$4,205,917</u>	<u>\$474,598</u>	<u>\$4,680,515</u>

Series 2018B Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	2.95%	\$ 467,478	\$ 84,085	\$ 551,563
2025	2.95%	355,368	71,948	427,316
2026	2.95%	380,751	61,091	441,842
2027	2.95%	380,751	49,858	430,609
2028	2.95%	391,327	38,470	429,797
2029-2030	2.95%	1,108,408	42,557	1,150,965
		<u>\$3,084,083</u>	<u>\$348,009</u>	<u>\$3,432,092</u>

Series 2019 Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	2.00%	\$ 9,000	\$ 64,430	\$ 113,430
2025	2.00%	681,000	57,130	738,130
2026	2.00%	696,000	43,360	739,360
2027	2.00%	710,000	29,300	739,300
2028	2.00%	722,000	14,980	736,980
2029	2.00%	388,000	3,880	391,880
		<u>\$3,246,000</u>	<u>\$213,080</u>	<u>\$3,459,080</u>

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 5: Long-term Liabilities: (continued)

Series 2020 Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	5.00%	\$ 1,370,000	\$ 857,587	\$ 2,227,587
2025	5.00%	1,440,000	787,337	2,227,337
2026	5.00%	1,510,000	713,587	2,223,587
2027	5.00%	1,585,000	636,212	2,221,212
2028	5.00%	1,665,000	554,963	2,219,963
2029-2033	3.00% - 5.00%	9,600,000	1,507,539	11,107,539
2034-2035	2.25% - 3.00%	4,365,000	107,006	4,472,006
		<u>\$21,535,000</u>	<u>\$5,164,231</u>	<u>\$26,699,231</u>

Series 2021 Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	3.00%	\$ -	\$ 905,550	\$ 905,550
2025	3.00%	-	905,550	905,550
2026	3.00%	-	905,550	905,550
2027	3.00%	-	905,550	905,550
2028	3.00%	-	905,550	905,550
2029-2033	3.00%	2,945,000	4,440,225	7,385,225
2034-2038	3.00%	15,240,000	3,157,800	18,397,800
2039-2041	3.00%	12,000,000	540,000	12,540,000
		<u>\$30,185,000</u>	<u>\$12,665,775</u>	<u>\$42,850,775</u>

Series 2022A Bonds

Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	1.00%	\$ 1,433,000	\$ 90,253	\$ 1,523,253
2025	1.05%	1,848,000	73,386	1,921,386
2026	1.10%	1,889,000	53,294	1,942,294
2027	1.15%	1,935,000	31,778	1,966,778
2028	1.20%	1,721,000	10,326	1,731,326
		<u>\$ 8,826,000</u>	<u>\$259,037</u>	<u>\$9,085,037</u>

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 5: Long-term Liabilities: (continued)

The District has pledged future statewide sales, services and use tax revenues to repay the \$76,942,000 of bonds issued in December 2017, October 2018, December 2019, July 2020, July 2021 and January 2022.

In December 2017, the District issued \$10,000,000 School Infrastructure Sales, Services and Use Tax Revenue Bonds, Series 2017 for the purpose of providing funds for renovations, improvements to Senior High School as authorized by the electors.

In October 2018, the District issued \$9,455,000 School Infrastructure Sales, Services and Use Tax Revenue Bonds, Series 2018A and 2018B, for the purpose of providing funds for renovations and improvements to Senior High School and improvements to the Alta Vista Campus.

In December 2019, the District issued \$9,058,000 School Infrastructure Sales, Services and Use Tax Revenue Refunding Bonds, Series 2019, for the purpose of refunding the May 2012 and June 2013 School Infrastructure Sales, Services, and Use Tax Revenue Bonds in order to realize debt service savings due to lower interest rates payable on the refunding bonds.

In July 2020, the District issued \$24,085,000 School Infrastructure Sales, Services and Use Tax Revenue Refunding Bonds, for the purpose of providing funds to refund outstanding sales tax indebtedness dated March 31, 2014 and January 12, 2015, including costs of issuance and a debt service reserve fund. Any bond proceeds remaining after refunding will be used to pay the costs of providing funds for preliminary design work for renovation projects at Dubuque Senior High School (Phase II).

In July 2021, the District issued \$30,185,000 School Infrastructure Sales, Services and Use Tax Revenue Bonds, Series 2021 for the purpose of providing funds for renovations, improvements to Senior High School as authorized by the electors.

In January 2022, the District issued \$9,165,000 School Infrastructure Sales, Services and Use Tax Revenue Refunding Bonds, Series 2022A, for the purpose of refunding the December 2016 School Infrastructure Sales, Services, and Use Tax Revenue Bonds in order to realize debt service savings due to lower interest rates payable on the refunding bonds.

The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2041. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require a large percentage of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$96,405,355.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 5: Long-term Liabilities: (continued)

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

- a) \$2,264,838 of the proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The balance of the proceeds shall be deposited to the project account.
- b) All proceeds from the statewide sales, services and use tax shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

The District complied with all revenue-bond provisions during the year ended June 30, 2023.

During the year ended June 30, 2023, the District made interest payments totaling \$2,382,439.

Note 6: Pension Plan and Retirement Benefits

Plan Description – IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. Employees of the District are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 6: Pension Plan and Retirement Benefits: (continued)

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 6: Pension Plan and Retirement Benefits: (continued)

In FY 2022-23, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the District contributed 9.44% of covered payroll, for a total rate of 15.73%.

The District's contributions to IPERS for the year ended June 30, 2023, totaled \$8,425,675.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2023, the District reported a liability of \$40,635,412 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2022, the District's proportion was 1.023795%, which was a decrease of 0.03332% over its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$(906,444). At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,801,364	\$ 556,616
Changes of assumptions	34,479	971
Net difference between projected and actual earnings on IPERS' investments	-	4,349,892
Changes in proportion and differences between District contributions and the District's proportionate share of contributions	377,054	1,593,181
District contributions subsequent to the measurement date	8,425,675	-
Total	<u>\$10,638,572</u>	<u>\$6,500,660</u>

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 6: Pension Plan and Retirement Benefits: (continued)

\$8,425,675 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2024	\$(4,119,310)
2025	(3,164,585)
2026	(5,542,598)
2027	8,579,595
2028	<u>(40,865)</u>
Total	<u><u>\$(4,287,763)</u></u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of quadrennial experience study covering the period of July 1, 2017 through June 2021.

Mortality rates used in the 2022 valuation were based on PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 6: Pension Plan and Retirement Benefits: (continued)

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	3.57%
International equity	17.5	4.79
Global smart beta equity	6.0	4.16
Core plus fixed income	20.0	1.66
Public credit	4.0	3.77
Cash	1.0	0.77
Private equity	13.0	7.57
Private real assets	8.5	3.55
Private credit	8.0	3.63
Total	100.0%	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 6: Pension Plan and Retirement Benefits: (continued)

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the net pension liability	\$75,708,659	\$40,635,412	\$9,726,242

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – At June 30, 2023, the District reported payables to IPERS of \$0 for legally required District contributions and \$0 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

Voluntary Termination Benefits Plan - The District offers voluntary termination benefit plans to its certified, administrative, and classified employees. Eligible employees must be at least age fifty-five, must have completed either fifteen or twenty years of service, depending on the employee's classification, and the last five years must be consecutive or employed for thirty years, of which the last one year shall be consecutive full-time. Employees must complete an application which is required to be approved by the Board of Education.

The voluntary termination benefit incentive for each eligible employee is up to 50% of the employee's base salary calculated by using different methods depending on the type of employee.

The cost of voluntary termination benefits expected to be liquidated currently, are recorded as a liability of the special revenue – management levy fund. At June 30, 2023, the District has obligations to (32) participants with a total accrued liability of \$489,861. These voluntary termination benefits will be paid July 1, 2023.

Voluntary termination benefits paid during the year ended June 30, 2023, totaled \$504,759.

Note 7: Other Post-employment Benefits (OPEB)

Plan Description – The District administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the District and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 7: Other Post-employment Benefits (OPEB): (continued)

Retired participants must be age 55 or older at retirement. At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	60
Active employees	<u>1,459</u>
Total	<u>1,519</u>

Total OPEB Liability – The District’s total OPEB liability of \$10,990,332 was measured as of June 30, 2023, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2023)	2.60% per annum.
Rates of salary increase (effective June 30, 2023)	3.25%-16.25% average depending upon years of service, including inflation.
Discount rate (effective June 30, 2023)	3.54% compounded annually, including inflation.
Healthcare cost trend rate (effective June 30, 2023)	6.90% initial rate. Medical inflation was based on the “Getzen” model published by the Society of Actuaries for purposes of evaluating long-term medical trend The following tables show the trend rates used in this valuation.

Year	Annual Medical Trend Rate Pre-65
2023	6.90%
2024	7.20
2025	6.60
2026	5.90
2027	5.20
2028	5.00
2029	4.80
2030	4.60
2031	4.40
2032-2064	4.20
2065-2067	4.10
2068-2069	4.00
2070-2071	3.90
2072-2073	3.80
2074+	3.70

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 7: Other Post-employment Benefits (OPEB): (continued)

Discount Rate – The discount rate used to measure the total OPEB liability was 3.54% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA Public Plan 2010 tables. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year	\$11,201,685
Changes for the year:	
Service cost	818,151
Interest	251,213
Effect of liability gains or losses	-
Effect of assumption, changes or inputs	(475,162)
Benefit payments	(805,565)
Net changes	(211,363)
Total OPEB liability end of year	<u>\$10,990,322</u>

Changes of assumptions reflect a change in the discount rate from 2.16% in FY 2021-22 to 3.54% in FY 2022-23.

Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.54%) or 1% higher (4.54%) than the current discount rate.

	1% Decrease (2.54%)	Discount Rate (3.54%)	1% Increase (4.54%)
Total OPEB liability	\$11,745,548	\$10,990,332	\$10,273,137

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 7: Other Post-employment Benefits (OPEB): (continued)

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.90%) or 1% higher (7.90%) than the current healthcare cost trend rates.

	1% Decrease (5.90%)	Healthcare Cost Trend Rate (6.90%)	1% Increase (7.90%)
Total OPEB liability	\$10,077,663	\$10,990,322	\$12,068,369

OPEB Expense and Deferred Outflows of Resources Related to OPEB – For the year ended June 30, 2023, the District recognized OPEB expense of \$836,372. At June 30, 2023, the District reported deferred outflows of resources related to OPEB from the following resources:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ (845,106)	\$ 3,031,609
Changes in assumptions	<u>(4,722,004)</u>	<u>680,985</u>
Total	<u><u>\$(5,567,110)</u></u>	<u><u>\$ 3,712,594</u></u>

The amount reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year ending June 30,</u>	<u>Amount</u>
2024	\$ 232,992
2025	232,992
2026	232,992
2027	232,992
2028	192,556
Thereafter *	<u>729,992</u>
	<u><u>\$1,854,516</u></u>

* Note that additional future deferred inflows and outflows of resources may impact these numbers.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 8: Risk Management

Dubuque Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have not been any significant changes in insurance coverage from coverage in the prior year.

Note 9: Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$5,500,076 for the year ended June 30, 2023, and is recorded in the general fund by making a memorandum adjusting entry to the financial statements.

Note 10: Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entity

Other entities within the District provide tax abatements for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa. Additionally, the City of Dubuque offered an urban revitalization tax abatement program pursuant to Chapter 404 of the Code of Iowa. With prior approval by the governing body, this program provides for an exemption of taxes based on a percentage of the actual value added by improvements.

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2023, under agreements entered into by the following entity:

Entity	Tax Abatement Program	Amount of Tax Abated
City of Dubuque	Urban renewal and economic development projects	\$1,108,468

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 10: Tax Abatements: (continued)

The State of Iowa reimburses the district an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2023, this reimbursement amounted to \$512,659.

Note 11: Construction Commitments

On March 9, 2020, the District signed a \$2,000,000 contract for architect services for Senior Phase II at Dubuque Senior High School. As of June 30, 2023, \$510,554 of change orders have been added to the project. Funding will come from the sales tax fund. As of June 30, 2023, \$2,307,254 had been paid on the contract.

On June 15, 2021, the District signed a \$200,000 contract for administration architect services for Senior Phase II at Dubuque Senior High School. As of June 30, 2023, no change orders have been added to the project. Funding will come from the sales tax fund. As of June 30, 2023, \$119,640 had been paid on the contract.

On April 12, 2021, the District signed a \$27,490,000 contract for the renovations for Senior Phase II at Dubuque Senior High School. As of June 30, 2023, \$500,147 of change orders have been added to the project. Funding will come from the sales tax fund. As of June 30, 2023, \$22,202,063 had been paid on the contract.

On April 12, 2021, the District signed a \$253,000 contract for auditorium audio visual project for Senior Phase II at Dubuque Senior High School. As of June 30, 2023, no change orders have been added to the project. Funding will come from the sales tax fund. As of June 30, 2023, \$232,503 had been paid on the contract.

On February 13, 2023, the District signed a \$237,918 contract for furniture, fixtures and equipment for Senior Phase II at Dubuque Senior High School. As of June 30, 2023, no change orders have been added to the project. Funding will come from the save fund. As of June 30, 2023, \$0 had been paid on the contract.

On May 8, 2023, the District signed a \$325,140 contract for the Sageville Solar Project. As of June 30, 2023, no change orders have been added to the project. Funding will come from the physical plant and equipment levy fund. As of June 30, 2023, \$0 had been paid on the contract.

On January 3, 2023, the District signed a \$3,078,000 contract for the Eisenhower Mechanical Project. As of June 30, 2023, no change orders have been added to the project. Funding will come from the physical plant and equipment levy fund. As of June 30, 2023, \$607,768 had been paid on the contract.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 11: Construction Commitments (continued)

On January 9, 2023, the District signed a \$974,135 contract for the Roosevelt Roof Project. As of June 30, 2023, no change orders have been added to the project. Funding will come from the physical plant and equipment levy fund. As of June 30, 2023, \$399,486 had been paid on the contract.

On February 13, 2023, the District signed a \$771,545 contract for the Transportation Fuel System Project. As of June 20, 2023, no change orders have been added to the project. Funding will come from the physical plant and equipment levy fund. As of June 20, 2023, \$0 has been paid on the contract.

Note 12: Subsequent Event

On November 7, 2023, the public voted on a \$150,000,000 General Obligation Bond referendum for the purpose of funding multiple District capital projects. The main project included in the referendum was the construction a new middle school for the purpose of consolidating two 100-year-old buildings. The referendum did not received the 60% approval needed to pass.

On November 9, 2023, the District opened bids for the renovation of a portion of a building which will provide 10 preschool classrooms as part of the Statewide Voluntary Preschool Program. The District is currently reviewing all bids received to determine the lowest most responsible bidder.

Note 13: Categorical Funding

In accordance with Iowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The following is a schedule of the categorical funding restricted in the General Fund at June 30, 2023.

Program	Amount
Professional development	\$ 545,678
Four-year-old preschool state aid	858,150
Successful progression for early readers	290,943
Professional development for model core curriculum	85,413
Textbook aid for non-public students	20,915
Total	<u>\$1,801,099</u>

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 14: New Governmental Accounting Standards Board (GASB) Statements

The District implemented the following statements:

- The GASB issued Statement No. 91, Conduit Debt Obligations in May 2019. This Statement establishes a single method of reporting conduit debt obligations by issuers to eliminate diversity in practice. The requirements of this Statement are effective for periods beginning after December 15, 2020 as originally established, however GASB Statement No. 95 allows governments to postpone implementation for one year. The statement had no effect on the District in the current year.
- The GASB issued Statement No. 92, Omnibus 2020 in January 2020. This Statement addresses a variety of topics to enhance comparability in accounting and financial reporting and improve consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of this Statement are effective for periods beginning after June 15, 2021 as originally established, however GASB Statement No. 95 allows governments to postpone implementation for one year.
- The GASB issued Statement No. 93, Replacement of Interbank Offered Rates in March 2020. This Statement will address accounting and financial reporting issues and implications that result from the replacement of an interbank offered rates. The requirements of this Statement are effective for periods beginning after June 15, 2020, June 15, 2021 and December 31, 2021, depending on the paragraph, as originally established, however GASB Statement No. 95 allows governments to postpone implementation for one year. The statement had no effect on the District in the current year.
- The GASB issued Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements in March 2020. This Statement addresses issues related to public-private and public-public partnership arrangements (PPPs). The Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of this Statement are effective for periods beginning after June 15, 2022. The statement had no effect on the District in the current year.
- The GASB issued Statement No. 95, Postponements of Effective Dates of Certain Authoritative Guidance in May 2020. The Statement was issued to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. See references to GASB Statement No. 95 within the various pronouncements above to determine the impact on each individual statement. The requirements of this Statement are effective immediately.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 14: New Governmental Accounting Standards Board (GASB) Statements: (continued)

- The GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements in May 2020. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements. The requirements of this Statement are effective for periods beginning after June 15, 2022.
- The GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32 in June 2020. This Statement provides guidance regarding the financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans. The Statement will also enhance (1) information related to Section 457 plans that meet the definition of a pension plan and the benefits provided through those plans and (2) investment information for all Section 457 plans. Paragraphs 4 and 5 of the Statement were effective immediately whereas the remaining requirements of this Statement are effective for periods beginning after June 15, 2021. The statement had no effect on the District in the current year.
- The GASB issued Statement No. 99, Omnibus 2022 in April 2022. This Statement was issued to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements and accounting and financial reporting for financial guarantees. The requirements of this Statement are effective immediately upon issuance, for periods beginning after June 15, 2022 and June 15, 2023, depending on the topical area. The statement had no effect on the District in the current year.

The Governmental Accounting Standards Board (GASB) has issued statements not yet implemented by the District. The statements which might impact the District, are as follows:

- The GASB issued Statement No. 100, Accounting Changes and Error Corrections in June 2022. This Statement provides guidance on the accounting and financial reporting requirements for accounting changes and error corrections. The requirements of this Statement are effective for periods beginning after June 15, 2023.
- The GASB issued Statement No. 101, Compensated Absences in June 2022. This Statement updates the recognition and measurement guidance for compensated absences by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for periods beginning after December 15, 2023.

The District's management has not yet determined the effect these Statements will have on the District's financial statements.

Dubuque Community School District

Notes to Financial Statements

June 30, 2023

Note 15: Accounting Change/Restatement

Governmental Accounting Standards Board Statement 96, Subscription-Based Information Technology Arrangements (SBITAs) was implemented during fiscal year 2023. The new requirements require the reporting of certain right-to-use subscription based IT arrangements and liabilities which were previously not reported. The result of these changes had no effect on the beginning net position.

	Capital Assets	Long-Term Liabilities IT Subscription Agreements
Balances June 30, 2022, as previously reported	\$173,845,037	\$ -
Change to implement GASBS No.96	634,917	634,917
Balances July 1, 2022, as restated	<u>\$174,479,954</u>	<u>\$634,917</u>

Required Supplementary Information



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Dubuque Community School District
Budgetary Comparison Schedule of
Revenues, Expenditures/Expenses and Changes in Balances -
Budget and Actual - All Governmental Funds and Proprietary Fund
Required Supplementary Information
Year ended June 30, 2023

	Governmental Funds Actual	Proprietary Fund Actual	Total Actual	Budgeted Amounts		Final to Actual Variance
				Original	Final	
Revenues:						
Local sources	\$ 78,946,118	\$ 2,197,978	\$ 81,144,096	\$ 62,115,969	\$ 62,115,969	\$ 19,028,127
State sources	78,636,113	41,676	78,677,789	90,866,962	90,866,962	(12,189,173)
Federal sources	8,937,885	5,117,895	14,055,780	18,453,055	18,453,055	(4,397,275)
Total revenues	\$ 166,520,116	\$ 7,357,549	\$ 173,877,665	\$ 171,435,986	\$ 171,435,986	\$ 2,441,679
Expenditures/Expenses:						
Instruction	\$ 96,049,997	\$ -	\$ 96,049,997	\$ 102,782,446	\$ 102,782,446	\$ 6,732,449
Support Services	50,951,108	-	50,951,108	51,316,090	53,316,090	2,364,982
Non-instructional programs	36,195	5,743,880	5,780,075	7,494,913	7,494,913	1,714,838
Other expenditures	27,809,558	-	27,809,558	32,952,321	32,952,321	5,142,763
Total expenditures/expenses	\$ 174,846,858	\$ 5,743,880	\$ 180,590,738	\$ 194,545,770	\$ 196,545,770	\$ 15,955,032
Excess(deficiency) of revenues over (under) expenditures/expenses	\$ (8,326,742)	\$ 1,613,669	\$ (6,713,073)	\$ (23,109,784)	\$ (25,109,784)	\$ 18,396,711
Other financing sources, net	2,842,889	(448,197)	2,394,692	100,000	100,000	2,294,692
Net change in fund balances	\$ (5,483,853)	\$ 1,165,472	\$ (4,318,381)	\$ (23,009,784)	\$ (25,009,784)	\$ 20,691,403
Balance beginning of year	87,364,140	2,814,561	90,178,701	80,157,967	80,157,967	10,020,734
Balance end of year	\$ 81,880,287	\$ 3,980,033	\$ 85,860,320	\$ 57,148,183	\$ 55,148,183	\$ 30,712,137

See accompanying independent auditor's report.

Dubuque Community School District
Notes to Required Supplementary Information - Budgetary Reporting
Year ended June 30, 2023

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Custodial Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs, and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendments, increasing budgeted expenditures by \$2,000,000.



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Dubuque Community School District
Schedule of the District's Proportionate Share of Net Pension Liability
Iowa Public Employees' Retirement System
Last Nine Fiscal Years *
Required Supplementary Information

	Fiscal Year			
	2023	2022	2021	2020
District's proportion of the net pension liability	1.023795%	1.057118%	1.059484%	1.046163%
District's proportionate share of the net pension liability	\$ 40,635,412	\$ 1,481,987	\$ 73,906,920	\$ 60,986,689
District's covered payroll	\$ 86,554,697	\$ 85,795,793	\$ 83,496,410	\$ 80,151,805
District's proportionate share of the net pension liability as a percentage of its covered payroll	46.95%	1.73%	88.52%	76.09%
IPERS' net position as a percentage of the total pension liability	91.40%	100.81%	82.90%	85.45%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of the District's Proportionate Share of Net Pension Liability
Iowa Public Employees' Retirement System
Last Nine Fiscal Years *
Required Supplementary Information

Fiscal Year				
2019	2018	2017	2016	2015
1.050647%	1.048999%	1.075217%	1.093194%	1.044018%
\$ 66,466,613	\$ 69,251,718	\$ 67,053,235	\$ 54,347,570	\$ 42,252,286
\$ 78,941,118	\$ 77,602,466	\$ 76,461,891	\$ 75,363,092	\$ 69,715,216
84.20%	89.24%	87.66%	72.11%	60.61%
83.62%	82.21%	81.82%	85.19%	87.61%

Dubuque Community School District
Schedule of the District Contributions
Iowa Public Employees' Retirement System
Last Ten Fiscal Years
Required Supplementary Information

	Fiscal Year			
	2023	2022	2021	2020
Statutorily required contribution	\$ 8,425,675	\$ 8,170,763	\$ 8,099,123	\$ 7,882,061
Contributions in relation to the statutorily required contribution	(8,425,675)	(8,170,763)	(8,099,123)	(7,882,061)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 89,255,027	\$ 86,554,697	\$ 85,795,793	\$ 83,496,410
Contributions as a percentage of covered payroll	9.44%	9.44%	9.44%	9.44%

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of the District Contributions
Iowa Public Employees' Retirement System
Last Ten Fiscal Years
Required Supplementary Information

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 7,566,330	\$ 7,049,442	\$ 6,929,900	\$ 6,830,726	\$ 6,729,926	\$ 6,225,569
(7,566,330)	(7,049,442)	(6,929,900)	(6,830,726)	(6,729,926)	(6,225,569)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 80,151,805	\$ 78,941,118	\$ 77,602,466	\$ 76,461,891	\$ 75,363,092	\$ 69,715,216
9.44%	8.93%	8.93%	8.93%	8.93%	8.93%

Dubuque Community School District
Notes to Required Supplementary Information - Pension Liability
Year ended June 30, 2023

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2022 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2022:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted termination rates.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.



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Dubuque Community School District
Schedule of Changes in the District's
Total OPEB Liability, Related Ratios and Notes
For the Last Six Fiscal Years
Required Supplementary Information

	Fiscal Year		
	2023	2022	2021
Service cost	\$ 818,151	\$ 955,633	\$ 731,559
Interest cost	251,213	316,240	445,266
Effect of plan changes	-	-	-
Effect of economic/demographic gains or losses	-	(1,045,132)	100,290
Effect of assumptions changes or inputs	(475,162)	(1,961,526)	946,305
Benefit payments	(805,565)	(830,306)	(886,265)
Net change in total OPEB liability	\$ (211,363)	\$ (2,565,091)	\$ 1,337,155
Total OPEB liability beginning of year	\$ 11,201,685	\$ 13,766,776	\$ 12,429,621
Total OPEB liability end of year	\$ 10,990,322	\$ 11,201,685	\$ 13,766,776
Covered-employee payroll	\$ 89,255,027	\$ 86,554,697	\$ 85,795,793
Total OPEB liability as a percentage of covered-employee payroll	12.31%	12.94%	16.05%

Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of Changes in the District's
Total OPEB Liability, Related Ratios and Notes
For the Last Six Fiscal Years
Required Supplementary Information

Fiscal Year		
2020	2019	2018
\$ 770,622	\$ 850,081	\$ 920,864
411,593	387,720	317,249
519,357	-	-
4,667,626	-	-
(3,382,798)	(545,824)	(654,577)
(835,340)	(780,136)	(849,000)
<hr/>		
\$ 2,151,060	\$ (88,159)	\$ (265,464)
<hr/>		
\$ 10,278,561	\$ 10,366,720	\$ 10,632,184
<hr/>		
\$ 12,429,621	\$ 10,278,561	\$ 10,366,720
<hr/>		
\$ 83,496,410	\$ 80,151,805	\$ 78,941,118
<hr/>		
14.89%	12.82%	13.13%

Dubuque Community School District
Notes to Required Supplementary Information
OPEB Liability and Related Ratios
Year Ended June 30, 2023

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in benefits terms:

There were no significant changes in benefit terms.

Changes in assumptions:

The 2023 valuation implemented the following refinements as a result of a new actuarial opinion dated June 30, 2023:

- Changed the mortality assumptions to the SOA Public Plan 2010 tables.

Changes in assumptions and other inputs reflect the effect of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2023	3.54%
Year ended June 30, 2022	2.16%
Year ended June 30, 2021	2.21%
Year ended June 30, 2020	3.50%
Year ended June 30, 2019	3.87%
Year ended June 30, 2018	3.58%
Year ended June 30, 2017	2.85%

Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Other Supplementary Information



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Dubuque Community School District
Nonmajor Governmental Funds
June 30, 2023

The other governmental funds of the district are considered nonmajor and are as follows:

The special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service. A brief description of each of the District's nonmajor governmental funds follows:

Non-Fiduciary Scholarship Funds	Accounts for funds to provide scholarships to students who meet specific criteria as determined by the donor. The scholarship fund does not meet the criteria for a trust or custodial fund, but the district does have administrative involvement.
Student Activity	Accounts for funds raised by student groups. Under state law the Board retains responsibility for the Student Activity Fund's ultimate disposition.

Dubuque Community School District

Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2023

	Special Revenue		
	Non-Fiduciary Scholarships	Student Activity	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 126,343	\$ 813,220	\$ 939,563
Receivables:			
Property Tax:			
Delinquent	-	-	-
Succeeding year	-	-	-
Accounts	-	-	-
Interest	-	-	-
Total Assets	<u>\$ 126,343</u>	<u>\$ 813,220</u>	<u>\$ 939,563</u>
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ -	\$ 12,620	\$ 12,620
Salaries and benefits payable	-	928	928
Early Retirement payable	-	-	-
Total liabilities	<u>\$ -</u>	<u>\$ 13,548</u>	<u>\$ 13,548</u>
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	\$ -	\$ -	\$ -
Other	-	-	-
Total deferred inflows of resources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Fund balances:			
Restricted for:			
Scholarships	\$ 126,343	\$ -	\$ 126,343
Student activities	-	799,672	799,672
Management levy purposes	-	-	-
Total fund balances	<u>126,343</u>	<u>799,672</u>	<u>926,015</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 126,343</u>	<u>\$ 813,220</u>	<u>\$ 939,563</u>

See accompanying independent auditor's report.

Dubuque Community School District
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
Year ended June 30, 2023

	Special Revenue		
	Non-Fiduciary Scholarships	Student Activity	Total
Revenues:			
Local sources:			
Local tax	\$ -	\$ -	\$ -
Other	6,189	1,242,608	1,248,797
State sources	-	-	-
Total revenues	<u>\$ 6,189</u>	<u>\$ 1,242,608</u>	<u>\$ 1,248,797</u>
Expenditures:			
Current:			
Instruction:			
Regular instruction	\$ 11,327	\$ -	\$ 11,327
Other instruction	-	1,254,648	1,254,648
	<u>\$ 11,327</u>	<u>\$ 1,254,648</u>	<u>\$ 1,265,975</u>
Support services:			
Student Services	\$ -	\$ -	\$ -
Instructional staff services	-	-	-
Administration services	-	8,830	8,830
Operation and maintenance of plant services	-	1,661	1,661
Transportation services	-	42,163	42,163
	<u>\$ -</u>	<u>\$ 52,654</u>	<u>\$ 52,654</u>
Non-instructional programs	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total expenditures	<u>\$ 11,327</u>	<u>\$ 1,307,302</u>	<u>\$ 1,318,629</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (5,138)</u>	<u>\$ (64,694)</u>	<u>\$ (69,832)</u>
Other financing sources (uses):			
Transfers in	\$ -	\$ 53,149	\$ 53,149
Transfers out	-	(5,301)	(5,301)
Total other financing sources (uses):	<u>\$ -</u>	<u>\$ 47,848</u>	<u>\$ 47,848</u>
Changes in fund balances	<u>\$ (5,138)</u>	<u>\$ (16,846)</u>	<u>\$ (21,984)</u>
Fund balances beginning of year	131,481	816,518	947,999
Fund end beginning of year	<u>\$ 126,343</u>	<u>\$ 799,672</u>	<u>\$ 926,015</u>

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of Changes in Special Revenue Fund, Student Activity Accounts
Year ended June 30, 2023

	Balance Beginning of Year	Revenues	Expenditures	Intrafund Transfers	Balance End of Year
Senior High Schools:					
Alternative Learning Center	\$ 3,088	\$ 33	\$ 100	\$ -	\$ 3,021
Stephen Hempstead	344,611	352,467	348,815	-	348,263
Dubuque Senior	315,476	377,969	392,541	(1,400)	299,504
Total Senior High Schools	\$ 663,175	\$ 730,469	\$ 741,456	\$ (1,400)	\$ 650,788
Middle Schools:					
Jefferson	\$ 22,001	\$ 6,317	\$ 12,937	\$ -	\$ 15,381
Washington	30,761	33,413	30,208	(18)	33,948
Roosevelt	43,760	39,041	40,233	-	42,568
Total Middle Schools	\$ 96,522	\$ 78,771	\$ 83,378	\$ (18)	\$ 91,897
Elementary Schools:					
Audubon	\$ 1,199	\$ 15	\$ (690)	\$ (345)	\$ 1,559
Bryant	6,225	3,491	1,350	(37)	8,329
Eisenhower	1,544	19	(354)	(177)	1,740
Carver	1,779	22	(56)	(28)	1,829
Fulton	1,972	24	3,992	1,996	-
Hoover	4,807	1,650	(74)	(37)	6,494
Irving	11,447	114	4,908	(28)	6,625
Kennedy	399	5	-	-	404
Lincoln	149	2	(242)	(121)	272
Marshall	9,052	3,443	731	(65)	11,699
Prescott	556	17	(2,202)	(1,101)	1,674
Sageville	439	4	210	(46)	187
Table Mound	5,107	62	(18)	(9)	5,178
Total Elementary Schools	\$ 44,675	\$ 8,868	\$ 7,555	\$ 2	\$ 45,990
Athletic Reserve	\$ (5,867)	\$ 471,548	\$ 475,220	\$ 1,416	\$ (8,123)
District instrumental music	18,013	6,101	4,994	-	19,120
	\$ 12,146	\$ 477,649	\$ 480,214	\$ 1,416	\$ 10,997
Grand Total	\$ 816,518	\$ 1,295,757	\$ 1,312,603	\$ -	\$ 799,672

See accompanying independent auditor's report.

Dubuque Community School District

Capital Projects Accounts

June 30, 2023

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Statewide Sales, Services, and Use Tax

Statewide sales and services tax moneys received for school infrastructure purposes shall be utilized solely for school infrastructure needs or school district property tax relief. These activities include the construction, reconstruction, repair, demolition work, purchasing, or remodeling of schoolhouses, stadiums, gyms, field houses, and bus garages and the procurement of schoolhouse construction sites and making of site improvements and those activities for which revenues under Iowa Code Section 298.3 or Section 300.2 may be spent. Additionally, "school infrastructure" includes the payment or retirement of outstanding bonds previously issued for school infrastructure purposes, and the payment or retirement of bonds issued under Iowa Code Section 423E.5.

Physical Plant and Equipment Levy Fund

Accounts for resources accumulated and payments made for the purchase and improvement of grounds; purchase of buildings; major repairs, remodeling, reconstructing, improving or expanding the schools or buildings; expenditures for energy conservation; and for equipment purchases. The purchase of transportation vehicles qualifies under the law.

Dubuque Community School District

Combining Balance Sheet Capital Project Accounts

June 30, 2023

	Capital Projects		
	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 25,750,319	\$ 9,420,038	\$ 35,170,357
Receivables:			
Property Tax:			
Delinquent	-	35,551	35,551
Succeeding year	-	4,507,740	4,507,740
Accounts	-	-	-
Interest	113,654	43,404	157,058
Due from other governments	975,429	-	975,429
Total Assets	\$ 26,839,402	\$ 14,006,733	\$ 40,846,135
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ 285,208	\$ 946,376	\$ 1,231,584
Salaries and benefits payable	-	-	-
Early Retirement payable	-	-	-
Total liabilities	\$ 285,208	\$ 946,376	\$ 1,231,584
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	\$ -	\$ 4,507,740	\$ 4,507,740
Other	-	10,444	10,444
Total deferred inflows of resources	\$ -	\$ 4,518,184	\$ 4,518,184
Fund balances:			
Restricted for:			
School infrastructure	\$ 26,554,194	\$ -	\$ 26,554,194
Physical plan and equipment	-	8,542,173	8,542,173
Total fund balances	26,554,194	8,542,173	35,096,367
Total liabilities, deferred inflows of resources and fund balances	\$ 26,839,402	\$ 14,006,733	\$ 40,846,135

See accompanying independent auditor's report.

Dubuque Community School District
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
Capital Project Accounts
Year ended June 30, 2023

	Capital Projects		
	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Total
Revenues:			
Local sources:			
Local tax	\$ -	\$ 4,538,538	\$ 4,538,538
Other	539,266	312,957	852,223
State sources	13,886,399	1,453	13,887,852
Total revenues	<u>\$ 14,425,665</u>	<u>\$ 4,852,948</u>	<u>\$ 19,278,613</u>
Expenditures:			
Current:			
Instruction:			
Regular instruction	\$ 878,424	\$ 72,449	\$ 950,873
Other instruction	-	12,320	12,320
	<u>\$ 878,424</u>	<u>\$ 84,769</u>	<u>\$ 963,193</u>
Support services:			
Student Services	\$ -	\$ 49,298	\$ 49,298
Instructional staff services	22,724	-	22,724
Administration services	2,057,620	445,428	2,503,048
Operation and maintenance of plant services	-	13,200	13,200
Transportation services	-	845,406	845,406
	<u>\$ 2,080,344</u>	<u>\$ 1,353,332</u>	<u>\$ 3,433,676</u>
Non-instructional programs	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Other expenditures:			
Facilities acquisition	\$ 9,906,325	\$ 4,621,318	\$ 14,527,643
Debt service			
Interest and other charges	5,400	-	5,400
	<u>\$ 9,911,725</u>	<u>\$ 4,621,318</u>	<u>\$ 14,533,043</u>
Total expenditures	<u>\$ 12,870,493</u>	<u>\$ 6,059,419</u>	<u>\$ 18,929,912</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 1,555,172</u>	<u>\$ (1,206,471)</u>	<u>\$ 348,701</u>
Other financing sources (uses):			
Revenue bonds issued	\$ -	\$ -	\$ -
Premium on revenue bonds issued	-	-	-
Compensation for loss of capital assets	-	20,793	20,793
Sales of property and equipment	-	2,300,000	2,300,000
Transfers in	-	-	-
Transfers out	(7,244,566)	-	(7,244,566)
Total other financing sources (uses):	<u>\$ (7,244,566)</u>	<u>\$ 2,320,793</u>	<u>\$ (4,923,773)</u>
Changes in fund balances	<u>\$ (5,689,394)</u>	<u>\$ 1,114,322</u>	<u>\$ (4,575,072)</u>
Fund balances beginning of year	32,243,588	7,427,851	39,671,439
Fund end beginning of year	<u>\$ 26,554,194</u>	<u>\$ 8,542,173</u>	<u>\$ 35,096,367</u>

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of Revenues by Source and Expenditures by Function
All Governmental Funds
Last Ten Fiscal Years

	Modified Accrual Basis			
	2023	2022	2021	2020
Revenues:				
Local sources:				
Local tax	\$ 57,346,354	\$ 58,319,412	\$ 57,721,322	\$ 55,373,651
Tuition	2,359,052	1,675,668	1,140,325	1,240,198
Other	19,240,712	15,958,436	2,803,952	4,146,856
State sources	78,636,113	77,627,261	88,101,838	85,653,106
Federal sources	8,937,885	19,172,500	14,853,575	5,971,700
Total revenues	<u>\$ 166,520,116</u>	<u>\$ 172,753,277</u>	<u>\$ 164,621,012</u>	<u>\$ 152,385,511</u>
Expenditures:				
Instruction:				
Regular instruction	\$ 55,321,179	\$ 57,906,204	\$ 53,748,028	\$ 52,367,218
Special instruction	25,443,060	25,306,494	25,116,968	25,638,122
Other instruction	15,285,758	14,694,573	14,134,072	13,706,583
Support services:				
Student services	8,566,420	8,093,290	7,502,669	7,737,274
Instructional staff services	6,466,549	7,077,678	6,627,858	5,988,182
Administration services	16,914,348	15,798,756	15,331,033	15,129,274
Operation and maintenance of plant services	13,626,058	13,268,042	12,650,178	11,741,215
Transportation services	5,377,733	5,006,785	5,065,272	4,661,120
Non-instructional programs	36,195	42,620	50,188	35,998
Other expenditures:				
Facilities acquisition	14,527,643	15,162,137	6,225,393	8,035,520
Debt service:				
Principal	5,394,000	14,403,000	29,844,000	14,824,000
Interest and fiscal charges	2,387,839	2,998,472	1,609,515	1,988,328
AEA flowthrough	5,500,076	5,483,327	5,445,421	5,239,713
Total expenditures	<u>\$ 174,846,858</u>	<u>\$ 185,241,378</u>	<u>\$ 183,350,595</u>	<u>\$ 167,092,547</u>

See accompanying independent auditor's report.

Dubuque Community School District
Schedule of Revenues by Source and Expenditures by Function
All Governmental Funds
Last Ten Fiscal Years

Modified Accrual Basis					
2019	2018	2017	2016	2015	2014
\$ 54,352,620	\$ 52,088,173	\$ 51,125,151	\$ 45,751,376	\$ 44,918,498	\$ 45,256,554
1,533,639	1,866,027	2,132,767	2,409,264	2,571,634	2,076,227
6,065,453	5,154,425	4,476,876	4,269,622	4,461,057	4,403,650
84,382,026	84,703,581	84,387,919	82,675,004	81,462,443	74,879,014
6,604,662	6,582,364	6,150,614	6,607,619	6,277,627	6,323,012
<u>\$ 152,938,400</u>	<u>\$ 150,394,570</u>	<u>\$ 148,273,327</u>	<u>\$ 141,712,885</u>	<u>\$ 139,691,259</u>	<u>\$ 132,938,457</u>
\$ 50,567,509	\$ 48,443,163	\$ 47,725,537	\$ 49,481,686	\$ 48,744,947	\$ 45,838,993
26,999,668	26,461,319	26,117,978	25,495,256	26,651,874	24,813,653
14,182,943	13,913,191	14,179,608	13,854,651	13,763,166	13,169,530
6,994,644	6,972,980	7,226,953	6,519,760	6,655,077	6,305,561
5,501,039	5,549,043	5,336,682	6,100,106	5,788,283	5,750,601
14,199,393	14,885,160	13,458,720	14,124,857	13,506,629	12,725,816
13,021,257	12,229,402	11,659,699	11,607,416	10,785,417	9,599,256
5,304,242	5,325,698	5,140,676	4,471,942	4,724,879	5,612,731
170,694	259,611	178,401	152,701	188,357	156,327
14,015,993	15,970,203	16,114,278	5,336,369	14,428,903	25,750,982
3,079,000	1,975,000	1,960,000	1,390,000	1,130,000	4,850,000
1,728,006	1,625,072	1,403,369	1,330,143	974,063	471,005
5,198,347	5,191,338	5,014,640	4,981,385	4,928,817	4,723,656
<u>\$ 160,962,735</u>	<u>\$ 158,801,180</u>	<u>\$ 155,516,541</u>	<u>\$ 144,846,272</u>	<u>\$ 152,270,412</u>	<u>\$ 159,768,111</u>



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STATISTICAL SECTION



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Dubuque Community School District
Statistical Section (unaudited)
Narrative Explanations

The statistical section of the District's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

Contents

Tables

Financial Trends

1-9

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

Revenue Capacity

10-13

These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.

Debt Capacity

14-17

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

Demographic and Economic Information

18-19

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

Operating Information

20-22

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

Table 1

Dubuque Community School District
Net Position by Components
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Governmental activities:				
Net investment in capital assets	\$ 103,935,454	\$ 91,509,038	\$ 103,262,388	\$ 103,938,349
Restricted	56,092,377	58,959,518	33,328,982	31,116,377
Unrestricted	(24,581,437)	(30,669,234)	(43,081,254)	(51,541,272)
Total governmental activities net position	\$ 135,446,394	\$ 119,799,322	\$ 93,510,116	\$ 83,513,454
Business-type activities:				
Net investment in capital assets	\$ 684,382	\$ 472,832	\$ 477,692	\$ 327,476
Unrestricted	3,295,651	2,341,729	472,732	195,265
Total business-type activities net position	\$ 3,980,033	\$ 2,814,561	\$ 950,424	\$ 522,741
Primary government:				
Net investment in capital assets	\$ 104,619,836	\$ 91,981,870	\$ 103,740,080	\$ 104,265,825
Restricted	56,092,377	58,959,518	33,328,982	31,116,377
Unrestricted	(21,285,786)	(28,327,505)	(42,608,522)	(51,346,007)
Total primary government net position	\$ 139,426,427	\$ 122,613,883	\$ 94,460,540	\$ 84,036,195

Source: School District financial records.

Table 1

Dubuque Community School District
Net Position by Components
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 100,266,840	\$ 96,224,508	\$ 95,329,568	\$ 94,302,695	\$ 88,077,969	\$ 93,556,198
35,704,352	34,215,991	32,225,976	32,970,043	32,900,265	22,585,523
(49,443,787)	(41,554,404)	(43,153,002)	(49,108,783)	(42,281,836)	13,235,693
\$ 86,527,405	\$ 88,886,095	\$ 84,402,542	\$ 78,163,955	\$ 78,696,398	\$ 129,377,414
\$ 228,218	\$ 125,918	\$ 150,046	\$ 164,626	\$ 180,689	\$ 226,852
606,986	328,450	(370,410)	(463,766)	(558,454)	572,735
\$ 835,204	\$ 454,368	\$ (220,364)	\$ (299,140)	\$ (377,765)	\$ 799,587
\$ 100,495,058	\$ 96,350,426	\$ 95,479,614	\$ 94,467,321	\$ 88,258,658	\$ 93,783,050
35,704,352	34,215,991	32,225,976	32,970,043	32,900,265	22,585,523
(48,836,801)	(41,225,954)	(43,523,412)	(49,572,549)	(42,840,290)	13,808,428
\$ 87,362,609	\$ 89,340,463	\$ 84,182,178	\$ 77,864,815	\$ 78,318,633	\$ 130,177,001

Table 2

Dubuque Community School District
Expenses, Program Revenues, and Net (Expense) Revenue
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Expenses:				
Governmental activities:				
Instruction	\$ 88,876,791	\$ 89,212,613	\$ 95,184,818	\$ 95,059,857
Student Services	8,137,338	7,531,179	7,557,114	8,097,633
Instructional staff services	6,181,758	6,126,243	7,126,505	6,105,303
Administration services	16,147,796	14,664,540	16,214,404	16,240,347
Operation and maintenance of plant services	13,046,417	12,396,448	13,005,382	11,760,883
Transportation services	4,773,747	5,550,685	4,965,603	5,318,515
Non-instructional programs	54,361	142,524	164,587	79,056
AEA flowthrough	5,500,076	5,483,327	5,445,421	5,239,713
Interest on long-term debt	2,306,630	2,497,757	1,798,223	1,793,232
Bond costs	5,400	357,552	300,179	73,147
Other post-employment benefits	-	-	-	-
Depreciation (unallocated)	6,290,927	6,178,029	6,155,935	5,913,603
Total governmental activities expenses	\$ 151,321,241	\$ 150,140,897	\$ 157,918,171	\$ 155,681,289
Business-type activities:				
Nutrition services	\$ 5,743,880	\$ 5,260,183	\$ 4,407,588	\$ 4,948,700
Total business-type activities expenses	\$ 5,743,880	\$ 5,260,183	\$ 4,407,588	\$ 4,948,700
Total primary government expenses	\$ 157,065,121	\$ 155,401,080	\$ 162,325,759	\$ 160,629,989
Program revenues:				
Governmental activities:				
Charges for services:				
Instruction	\$ 3,581,763	\$ 3,349,579	\$ 2,775,828	\$ 3,097,941
Support services	103,148	72,100	45,887	57,261
Operating grants and contributions	30,204,978	39,951,034	35,637,988	23,707,633
Capital grants and contributions	-	-	-	-
Total governmental activities program revenues	\$ 33,889,889	\$ 43,372,713	\$ 38,459,703	\$ 26,862,835
Business-type activities:				
Charges for services:				
Nutrition services	\$ 2,145,928	\$ 641,043	\$ 406,770	\$ 1,611,820
Operating grants and contributions	5,159,571	7,123,533	3,927,060	3,261,079
Total business-type program revenues	\$ 7,305,499	\$ 7,764,576	\$ 4,333,830	\$ 4,872,899
Total primary government program revenues	\$ 41,195,388	\$ 51,137,289	\$ 42,793,533	\$ 31,735,734
Net (expense) revenue:				
Governmental activities	\$ (117,431,352)	\$ (106,768,184)	\$ (119,458,468)	\$ (128,818,454)
Business-type activities	1,561,619	2,504,393	(73,758)	(75,801)
Total primary government net expense	\$ (115,869,733)	\$ (104,263,791)	\$ (119,532,226)	\$ (128,894,255)

Source: School District financial records.

Table 2

Dubuque Community School District
Expenses, Program Revenues, and Net (Expense) Revenue
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 95,586,540	\$ 88,850,485	\$ 88,116,297	\$ 87,389,442	\$ 87,066,710	\$ 83,984,002
7,364,383	7,291,748	7,180,650	6,382,523	6,457,946	6,306,779
5,828,783	5,553,503	5,088,966	6,176,257	5,650,117	5,750,601
15,205,104	15,207,607	12,460,130	14,132,095	13,683,311	13,236,921
13,400,061	12,136,150	11,783,955	11,698,648	10,753,161	9,684,699
5,378,821	4,724,735	5,054,682	4,841,702	4,906,348	4,981,110
183,930	83,212	204,787	160,756	184,930	159,179
5,198,347	5,191,338	5,014,640	4,981,385	4,928,817	4,723,656
1,823,974	1,611,048	1,420,306	1,329,248	1,148,530	406,017
56,982	94,184	90,678	7,750	293,111	116,998
-	-	853,806	1,073,418	1,142,693	911,203
5,550,294	4,880,966	4,765,843	4,234,139	3,900,066	3,938,398
\$ 155,577,219	\$ 145,624,976	\$ 142,034,740	\$ 142,407,363	\$ 140,115,740	\$ 134,199,563
\$ 5,036,945	\$ 4,784,514	\$ 5,503,873	\$ 5,267,411	\$ 4,988,071	\$ 4,983,100
\$ 5,036,945	\$ 4,784,514	\$ 5,503,873	\$ 5,267,411	\$ 4,988,071	\$ 4,983,100
\$ 160,614,164	\$ 150,409,490	\$ 147,538,613	\$ 147,674,774	\$ 145,103,811	\$ 139,182,663
\$ 3,880,261	\$ 4,244,528	\$ 4,859,461	\$ 4,920,920	\$ 5,037,413	\$ 4,465,125
72,675	75,696	64,598	50,840	54,977	50,924
24,333,425	24,295,563	23,956,058	23,910,881	23,329,640	19,919,287
1,000,000	-	-	-	-	-
\$ 29,286,361	\$ 28,615,787	\$ 28,880,117	\$ 28,882,641	\$ 28,422,030	\$ 24,435,336
\$ 2,223,522	\$ 2,330,063	\$ 2,278,192	\$ 2,311,069	\$ 2,472,084	\$ 2,421,620
3,417,676	3,403,623	3,295,236	3,191,161	2,758,432	2,667,519
\$ 5,641,198	\$ 5,733,686	\$ 5,573,428	\$ 5,502,230	\$ 5,230,516	\$ 5,089,139
\$ 34,927,559	\$ 34,349,473	\$ 34,453,545	\$ 34,384,871	\$ 33,652,546	\$ 29,524,475
\$ (126,290,858)	\$ (117,009,189)	\$ (113,154,623)	\$ (113,524,722)	\$ (111,693,710)	\$ (109,764,227)
604,253	949,172	69,555	234,819	242,445	106,039
\$ (125,686,605)	\$ (116,060,017)	\$ (113,085,068)	\$ (113,289,903)	\$ (111,451,265)	\$ (109,658,188)

Table 3

Dubuque Community School District
General Revenues and Total Change in Net Position
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Net (expense) revenue:				
Governmental activities	\$ (117,431,352)	\$ (106,768,184)	\$ (119,458,468)	\$ (128,818,454)
Business-type activities	1,561,619	2,504,393	(73,758)	(75,801)
Total primary government net expense	\$ (115,869,733)	\$ (104,263,791)	\$ (119,532,226)	\$ (128,894,255)
General revenues and other changes in net position:				
Governmental activities:				
Property tax levied for general purposes	\$ 52,807,814	\$ 53,929,952	\$ 53,406,245	\$ 51,271,578
Property tax levied for capital outlay	4,538,539	4,389,811	4,315,077	4,102,073
Local option sales tax	13,886,399	12,440,309	10,470,364	10,810,216
Unrestricted state grants	58,169,620	57,273,683	56,938,195	57,325,777
Investment earnings	2,277,589	310,164	184,228	877,209
Miscellaneous	950,266	4,070,206	4,495,006	1,135,823
Transfers	448,197	643,265	(500,000)	281,827
Total governmental activities	\$ 133,078,424	\$ 133,057,390	\$ 129,309,115	\$ 125,804,503
Business-type activities:				
Investment earnings	\$ 52,050	\$ 3,009	\$ 1,441	\$ 45,165
Transfers	\$ (448,197)	\$ (643,265)	\$ 500,000	\$ (281,827)
Total business-type activities	\$ (396,147)	\$ (640,256)	\$ 501,441	\$ (236,662)
Change in net position:				
Governmental activities	\$ 15,647,072	\$ 26,289,206	\$ 9,850,647	\$ (3,013,951)
Business-type activities	1,165,472	1,864,137	427,683	(312,463)
Total primary government	\$ 16,812,544	\$ 28,153,343	\$ 10,278,330	\$ (3,326,414)

Source: School District financial records.

Table 3

Dubuque Community School District
General Revenues and Total Change in Net Position
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ (126,290,858)	\$ (117,009,189)	\$ (113,154,623)	\$ (113,524,722)	\$ (111,693,710)	\$ (109,764,227)
604,253	949,172	69,555	234,819	242,445	106,039
\$ (125,686,605)	\$ (116,060,017)	\$ (113,085,068)	\$ (113,289,903)	\$ (111,451,265)	\$ (109,658,188)
\$ 50,309,151	\$ 48,216,727	\$ 47,334,594	\$ 42,164,620	\$ 41,351,887	\$ 41,857,102
4,047,719	3,871,447	3,790,557	3,586,757	4,346,610	3,399,452
10,777,769	9,831,721	10,138,685	10,149,186	10,038,752	8,974,360
56,228,199	57,579,981	56,993,386	55,500,389	54,664,713	52,932,505
1,533,873	757,317	380,625	304,274	155,764	139,790
755,328	1,521,590	755,363	1,125,018	711,503	1,199,912
280,129	280,464	-	162,035	163,677	148,252
\$ 123,932,168	\$ 122,059,247	\$ 119,393,210	\$ 112,992,279	\$ 111,432,906	\$ 108,651,373
\$ 56,712	\$ 25,880	\$ 9,221	\$ 5,841	\$ 2,256	\$ 1,807
\$ (280,129)	\$ (280,464)	\$ -	\$ (162,035)	\$ (163,677)	\$ (148,252)
\$ (223,417)	\$ (254,584)	\$ 9,221	\$ (156,194)	\$ (161,421)	\$ (146,445)
\$ (2,358,690)	\$ 5,050,058	\$ 6,238,587	\$ (532,443)	\$ (260,804)	\$ (1,112,854)
380,836	694,588	78,776	78,625	81,024	(40,406)
\$ (1,977,854)	\$ 5,744,646	\$ 6,317,363	\$ (453,818)	\$ (179,780)	\$ (1,153,260)

Table 4

Dubuque Community School District
Fund Balances, Governmental Funds
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
General Fund:				
Nonspendable	\$ 306,176	\$ 369,005	\$ 372,447	\$ 341,799
Restricted	1,801,099	1,872,873	1,493,676	1,259,028
Unassigned	25,481,734	28,035,617	23,065,023	16,524,327
Total General Fund	\$ 27,589,009	\$ 30,277,495	\$ 24,931,146	\$ 18,125,154
All other governmental funds:				
Restricted	\$ 54,291,278	\$ 57,086,645	\$ 31,835,306	\$ 29,857,349
Total all other governmental funds	\$ 54,291,278	\$ 57,086,645	\$ 31,835,306	\$ 29,857,349
Total all governmental funds	\$ 81,880,287	\$ 87,364,140	\$ 56,766,452	\$ 47,982,503

Source: School District financial records.

Table 4

Dubuque Community School District
Fund Balances, Governmental Funds
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 372,545	\$ 350,242	\$ 430,051	\$ 410,272	\$ 444,900	\$ 534,198
858,254	1,020,411	836,941	1,045,379	1,324,944	1,377,816
16,967,741	16,611,997	14,961,447	10,999,777	12,813,922	20,055,617
\$ 18,198,540	\$ 17,982,650	\$ 16,228,439	\$ 12,455,428	\$ 14,583,766	\$ 21,967,631
\$ 34,846,098	\$ 33,195,580	\$ 31,389,035	\$ 31,924,664	\$ 32,233,090	\$ 21,207,707
\$ 34,846,098	\$ 33,195,580	\$ 31,389,035	\$ 31,924,664	\$ 32,233,090	\$ 21,207,707
\$ 53,044,638	\$ 51,178,230	\$ 47,617,474	\$ 44,380,092	\$ 46,816,856	\$ 43,175,338

Table 5

Dubuque Community School District
Governmental Funds Revenue
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Local sources:				
Local tax	\$ 57,346,354	\$ 58,319,412	\$ 57,721,322	\$ 55,373,651
Tuition	2,359,052	1,675,668	1,140,325	1,240,198
Other	19,240,712	15,958,436	2,803,952	4,146,856
Total local sources	\$ 78,946,118	\$ 75,953,516	\$ 61,665,599	\$ 60,760,705
State sources:				
State sources	\$ 78,636,113	\$ 77,627,261	\$ 88,101,838	\$ 85,653,106
Total state sources	\$ 78,636,113	\$ 77,627,261	\$ 88,101,838	\$ 85,653,106
Federal sources:				
Federal sources	\$ 8,937,885	\$ 19,172,500	\$ 14,853,575	\$ 5,971,700
Total federal sources	\$ 8,937,885	\$ 19,172,500	\$ 14,853,575	\$ 5,971,700
Total governmental funds revenues	\$ 166,520,116	\$ 172,753,277	\$ 164,621,012	\$ 152,385,511

Source: School District financial records.

Table 5

Dubuque Community School District
Governmental Funds Revenue
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 54,352,620	\$ 52,088,173	\$ 51,125,151	\$ 45,751,376	\$ 44,918,498	\$ 45,256,554
1,533,639	1,866,027	2,132,767	2,409,264	2,571,634	2,076,227
6,065,453	5,154,425	4,476,876	4,269,622	4,461,057	4,403,650
\$ 61,951,712	\$ 59,108,625	\$ 57,734,794	\$ 52,430,262	\$ 51,951,189	\$ 51,736,431
\$ 84,382,026	\$ 84,703,581	\$ 84,387,919	\$ 82,675,004	\$ 81,462,443	\$ 74,879,014
\$ 84,382,026	\$ 84,703,581	\$ 84,387,919	\$ 82,675,004	\$ 81,462,443	\$ 74,879,014
\$ 6,604,662	\$ 6,582,364	\$ 6,150,614	\$ 6,607,619	\$ 6,277,627	\$ 6,323,012
\$ 6,604,662	\$ 6,582,364	\$ 6,150,614	\$ 6,607,619	\$ 6,277,627	\$ 6,323,012
\$ 152,938,400	\$ 150,394,570	\$ 148,273,327	\$ 141,712,885	\$ 139,691,259	\$ 132,938,457

Table 6

Dubuque Community School District
Revenue by Source - General Fund
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Local sources:				
Taxes	\$ 46,791,831	\$ 48,917,550	\$ 49,863,116	\$ 47,796,932
Tuition	1,506,829	1,433,855	1,140,325	1,240,198
Transportation	103,148	72,100	45,887	57,261
Interest	1,116,693	105,834	78,060	407,398
Student activities	89,813	87,419	93,955	114,035
Other local revenues	2,222,537	1,927,664	1,581,065	1,962,778
Subtotal local revenue	\$ 51,830,851	\$ 52,544,422	\$ 52,802,408	\$ 51,578,602
State sources:				
State foundation aid	\$ 58,073,913	\$ 57,146,181	\$ 56,768,265	\$ 54,456,408
AEA flowthrough	5,500,076	5,483,327	5,445,421	5,239,713
Other state revenue	15,060,029	14,866,759	15,204,719	14,925,558
Subtotal state revenue	\$ 78,634,018	\$ 77,496,267	\$ 77,418,405	\$ 74,621,679
Federal sources:				
Title I	\$ 2,268,857	\$ 2,285,783	\$ 2,136,563	\$ 2,102,475
Federal funding due to COVID-19	3,960,261	11,643,854	8,998,123	-
Other federal revenue	2,708,767	5,242,863	3,718,889	3,869,225
Subtotal federal revenue	\$ 8,937,885	\$ 19,172,500	\$ 14,853,575	\$ 5,971,700
Other sources	\$ 527,397	\$ 702,107	\$ 125,365	\$ 449,175
Total revenue	\$ 139,930,151	\$ 149,915,296	\$ 145,199,753	\$ 132,621,156

Source: School District financial records.

Table 6

Dubuque Community School District
Revenue by Source - General Fund
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 47,302,973	\$ 45,213,543	\$ 45,333,577	\$ 40,664,356	\$ 36,607,011	\$ 35,856,044
1,533,639	1,866,027	2,132,767	2,409,264	2,571,634	2,076,227
72,675	75,696	64,598	50,840	54,977	50,924
652,739	361,468	153,319	122,836	65,090	71,643
133,653	137,769	140,750	160,673	162,048	158,018
1,686,111	1,923,734	1,714,932	1,474,762	1,475,115	2,236,384
\$ 51,381,790	\$ 49,578,237	\$ 49,539,943	\$ 44,882,731	\$ 40,935,875	\$ 40,449,240
\$ 53,636,551	\$ 55,028,233	\$ 54,250,621	\$ 53,060,023	\$ 52,004,458	\$ 49,048,080
5,198,347	5,191,338	5,014,640	4,981,385	4,928,817	4,723,656
14,555,228	14,425,372	14,781,660	14,286,858	14,326,090	12,127,823
\$ 73,390,126	\$ 74,644,943	\$ 74,046,921	\$ 72,328,266	\$ 71,259,365	\$ 65,899,559
\$ 1,936,675	\$ 2,235,477	\$ 1,940,671	\$ 2,113,675	\$ 1,651,588	\$ 1,597,490
-	-	-	-	-	-
4,667,987	4,346,887	4,209,943	4,493,944	4,626,039	4,725,522
\$ 6,604,662	\$ 6,582,364	\$ 6,150,614	\$ 6,607,619	\$ 6,277,627	\$ 6,323,012
\$ 367,000	\$ 402,070	\$ 119,789	\$ 221,127	\$ 260,191	\$ 360,473
\$ 131,743,578	\$ 131,207,614	\$ 129,857,267	\$ 124,039,743	\$ 118,733,058	\$ 113,032,284

Table 7

Dubuque Community School District
Governmental Funds Expenditures and Debt Service Ratio
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Instruction	\$ 96,049,997	\$ 97,907,271	\$ 92,999,068	\$ 91,711,923
Student services	8,566,420	8,093,290	7,502,669	7,737,274
Instructional staff services	6,466,549	7,077,678	6,627,858	5,988,182
Administration services	16,914,348	15,798,756	15,331,033	15,129,274
Operation and maintenance of plant services	13,626,058	13,268,042	12,650,178	11,741,215
Transportation services	5,377,733	5,006,785	5,065,272	4,661,120
Non-instructional services	36,195	42,620	50,188	35,998
Facilities acquisition	14,527,643	15,162,137	6,225,393	8,035,520
Debt service:				
Principal	5,394,000	14,403,000	29,844,000	14,824,000
Interest	2,382,439	2,640,920	1,309,336	1,915,181
AEA flowthrough	5,500,076	5,483,327	5,445,421	5,239,713
Other	5,400	357,552	300,179	73,147
Total expenditures	\$ 174,846,858	\$ 185,241,378	\$ 183,350,595	\$ 167,092,547
Debt service as a percentage of noncapital expenditures	4.89%	10.00%	17.68%	10.53%

Source: School District financial records.

Notes: The District refinanced a portion of its bonds payable in fiscal year 2020, 2021 and 2022. Details of the District's outstanding debt can be found in Note 5 in the Notes to the Financial Statements.

Table 7

Dubuque Community School District
Governmental Funds Expenditures and Debt Service Ratio
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 91,750,120	\$ 88,817,673	\$ 88,023,123	\$ 88,831,593	\$ 89,159,987	\$ 83,822,176
6,994,644	6,972,980	7,226,953	6,519,760	6,655,077	6,305,561
5,501,039	5,549,043	5,336,682	6,100,106	5,788,283	5,750,601
14,199,393	14,885,160	13,458,720	14,124,857	13,506,629	12,725,816
13,021,257	12,229,402	11,659,699	11,607,416	10,785,417	9,599,256
5,304,242	5,325,698	5,140,676	4,471,942	4,724,879	5,612,731
170,694	259,611	178,401	152,701	188,357	156,327
14,015,993	15,970,203	16,114,278	5,336,369	14,428,903	25,750,982
3,079,000	1,975,000	1,960,000	1,390,000	1,130,000	4,850,000
1,671,024	1,530,888	1,312,691	1,322,393	680,952	354,007
5,198,347	5,191,338	5,014,640	4,981,385	4,928,817	4,723,656
56,982	94,184	90,678	7,750	293,111	116,998
\$ 160,962,735	\$ 158,801,180	\$ 155,516,541	\$ 144,846,272	\$ 152,270,412	\$ 159,768,111
3.25%	2.48%	2.38%	1.96%	1.32%	3.93%

Dubuque Community School District
Expenditures by Function - General Fund
Last Ten Fiscal Years

Instruction:

Percentage Increase (Decrease)

-1.35% 4.46% 4.29% 0.89%

Table 8

Dubuque Community School District
Expenditures by Function - General Fund
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 48,586,467	\$ 47,394,418	\$ 47,071,849	\$ 47,284,121	\$ 46,700,801	\$ 43,124,337
26,999,668	26,366,029	26,076,191	25,286,808	26,048,304	24,657,319
12,586,655	12,264,057	12,387,033	12,185,972	12,131,570	11,673,565
\$ 88,172,790	\$ 86,024,504	\$ 85,535,073	\$ 84,756,901	\$ 84,880,675	\$ 79,455,221
\$ 1,597,542	\$ 1,616,276	\$ 1,059,087	\$ 1,184,388	\$ 950,365	\$ 692,378
2,930,829	3,069,799	3,040,103	2,915,391	3,090,367	3,087,135
1,725,519	1,647,508	1,622,658	1,689,280	1,961,395	1,876,211
407,033	426,901	374,330	417,725	442,247	428,960
\$ 6,660,923	\$ 6,760,484	\$ 6,096,178	\$ 6,206,784	\$ 6,444,374	\$ 6,084,684
\$ 2,653,567	\$ 2,423,340	\$ 2,057,115	\$ 2,831,815	\$ 2,597,937	\$ 2,201,148
2,498,818	2,482,720	2,474,035	2,542,262	2,487,240	2,261,003
157,632	354,778	540,594	496,451	452,258	1,208,510
111,492	144,584	134,524	163,181	148,019	-
\$ 5,421,509	\$ 5,405,422	\$ 5,206,268	\$ 6,033,709	\$ 5,685,454	\$ 5,670,661
\$ 135,914	\$ 111,427	\$ 94,074	\$ 138,292	\$ 104,151	\$ 118,695
1,098,407	1,083,368	1,282,543	1,525,643	1,450,997	1,482,745
12,614	13,672	13,882	179,445	172,077	192,153
\$ 1,246,935	\$ 1,208,467	\$ 1,390,499	\$ 1,843,380	\$ 1,727,225	\$ 1,793,593
\$ 7,008,307	\$ 7,083,244	\$ 6,484,836	\$ 6,457,432	\$ 6,268,992	\$ 6,223,048
\$ 1,470,996	\$ 1,593,762	\$ 1,261,532	\$ 1,256,942	\$ 1,245,087	\$ 1,358,567
223,214	197,596	230,742	193,677	210,811	235,921
426,723	412,648	250,486	245,308	223,791	105,486
327,625	337,491	246,033	209,778	219,258	217,727
1,402,748	1,307,922	1,235,336	1,281,806	1,249,120	1,238,257
\$ 3,851,306	\$ 3,849,419	\$ 3,224,129	\$ 3,187,511	\$ 3,148,067	\$ 3,155,958
\$ 9,997,497	\$ 9,772,332	\$ 9,224,569	\$ 9,011,252	\$ 9,319,185	\$ 8,962,416
\$ 3,885,032	\$ 4,054,393	\$ 3,879,542	\$ 3,674,856	\$ 3,714,134	\$ 3,778,519
\$ 4,347	\$ 52,515	\$ 28,522	\$ 14,871	\$ -	\$ -
\$ 80,695	\$ 51,285	\$ -	\$ -	\$ -	\$ -
\$ 5,198,347	\$ 5,191,338	\$ 5,014,640	\$ 4,981,385	\$ 4,928,817	\$ 4,723,656
\$ 131,527,688	\$ 129,453,403	\$ 126,084,256	\$ 126,168,081	\$ 126,116,923	\$ 119,847,756

1.60%

2.67%

-0.07%

0.04%

5.23%

0.00%

Table 9

Dubuque Community School District
Other Financing Sources and Uses and Net Change in Fund Balances
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Excess of revenues over (under) expenditures	\$ (8,326,742)	\$ (12,488,101)	\$ (18,729,583)	\$ (14,707,036)
Other financing sources (uses):				
Sales of property and equipment	\$ 2,373,446	\$ 39,394	\$ 120,232	\$ 152,491
Compensation for loss of capital assets	21,246	19,568	14,479	152,583
Transfers in	7,751,213	8,631,679	9,102,740	6,989,720
Transfers out	(7,303,016)	(7,988,414)	(9,602,740)	(6,707,893)
Revenue bonds issued	-	30,185,000	27,732,806	9,058,000
Premium on revenue bonds issued	-	3,033,562	-	-
Refunding bonds issued	-	9,165,000	-	-
Total other financing sources (uses)	\$ 2,842,889	\$ 43,085,789	\$ 27,367,517	\$ 9,644,901
Net change in fund balance	\$ (5,483,853)	\$ 30,597,688	\$ 8,637,934	\$ (5,062,135)

Source: School District financial records.

Table 9

Dubuque Community School District
Other Financing Sources and Uses and Net Change in Fund Balances
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ (8,024,335)	\$ (8,406,610)	\$ (7,243,214)	\$ (3,133,387)	\$ (12,579,153)	\$ (26,829,654)
\$ 43,249	\$ 40,507	\$ 81,522	\$ 24,410	\$ 96,994	\$ 158,695
112,365	1,646,395	399,074	510,178	-	-
6,305,477	4,996,692	3,400,806	3,426,383	4,217,872	3,908,856
(6,025,348)	(4,716,228)	(3,400,806)	(3,264,348)	(4,054,195)	(3,760,604)
9,455,000	10,000,000	10,000,000	-	15,960,000	13,033,000
-	-	-	-	-	-
-	-	-	-	-	-
\$ 9,890,743	\$ 11,967,366	\$ 10,480,596	\$ 696,623	\$ 16,220,671	\$ 13,339,947
\$ 1,866,408	\$ 3,560,756	\$ 3,237,382	\$ (2,436,764)	\$ 3,641,518	\$ (13,489,707)

Table 10

Dubuque Community School District
Assessed Value and Actual Value of Taxable Property
Last Ten Fiscal Years

(Unaudited)		Actual Value						
		Fiscal Year	Residential Property	Commercial Property	Other Property	Total Property	Less Exemptions	Total Taxable Value
Tax Levy Year								Total Direct Rate (*)
2021	2022-23	\$ 5,191,223,219	\$ 1,275,798,690	\$ 1,135,935,895	\$ 7,602,957,804	\$ 3,075,084,317	\$ 4,527,873,487	\$ 13.91240
2020	2021-22	\$ 4,732,460,761	\$ 1,249,342,601	\$ 1,117,306,692	\$ 7,099,110,054	\$ 2,731,594,339	\$ 4,367,515,715	\$ 14.55590
2019	2020-21	\$ 4,678,845,810	\$ 1,228,536,773	\$ 1,126,197,658	\$ 7,033,580,241	\$ 2,765,027,027	\$ 4,268,553,214	\$ 14.66255
2018	2019-20	\$ 4,429,200,081	\$ 1,179,411,746	\$ 1,121,751,649	\$ 6,730,363,476	\$ 2,590,619,406	\$ 4,139,744,070	\$ 14.71233
2017	2018-19	\$ 4,374,776,193	\$ 1,169,574,170	\$ 1,007,910,822	\$ 6,552,261,185	\$ 2,515,162,641	\$ 4,037,098,544	\$ 14.59791
2016	2017-18	\$ 4,008,284,570	\$ 1,162,444,135	\$ 958,528,757	\$ 6,129,257,462	\$ 2,261,395,606	\$ 3,867,861,856	\$ 14.95665
2015	2016-17	\$ 3,950,604,087	\$ 1,161,442,205	\$ 919,917,882	\$ 6,031,964,174	\$ 2,246,002,419	\$ 3,785,961,755	\$ 14.97697
2014	2015-16	\$ 3,807,421,089	\$ 1,220,579,172	\$ 679,703,672	\$ 5,707,703,933	\$ 2,116,246,808	\$ 3,591,457,125	\$ 14.05629
2013	2014-15	\$ 3,735,243,695	\$ 1,223,371,310	\$ 635,758,386	\$ 5,594,373,391	\$ 2,024,655,305	\$ 3,569,718,086	\$ 13.99630
2012	2013-14	\$ 3,636,383,604	\$ 1,108,148,171	\$ 556,660,706	\$ 5,301,192,481	\$ 1,901,700,042	\$ 3,399,492,439	\$ 14.60281

Source: Dubuque County Auditor's Office and Jackson County Auditor's Office

Notes: Property is assessed on a calendar year basis. The assessments finalized as of January 1 of each year are applies to the following fiscal year.

* Per \$1,000 of taxable value.

Dubuque Community School District
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years

(rate per \$1,000 of assessed value)
(Unaudited)

Levy Year	Fiscal Year Ended June 30	District Direct Rates				Overlapping Rates				
		General Purposes	Capital Purposes	Management Purposes	Total	County	Community College	Board of Education and Independents	City of Dubuque	City of Asbury
2021	2023	\$ 11.42409	\$ 1.00000	\$ 1.48831	\$ 13.91240	\$ 5.35009	\$ 0.90520	\$ 0.67521	\$ 9.71686	\$ 9.00109
2020	2022	\$ 12.28238	\$ 1.00000	\$ 1.27352	\$ 14.55590	\$ 5.74009	\$ 0.90520	\$ 0.68638	\$ 9.88899	\$ 9.50819
2019	2021	\$ 12.74624	\$ 1.00000	\$ 0.91631	\$ 14.66255	\$ 5.91098	\$ 0.94734	\$ 0.68626	\$ 10.14400	\$ 9.57199
2018	2020	\$ 12.77354	\$ 1.00000	\$ 0.93879	\$ 14.71233	\$ 5.94098	\$ 1.03168	\$ 0.68587	\$ 10.33144	\$ 10.00788
2017	2019	\$ 12.77715	\$ 1.00000	\$ 0.82076	\$ 14.59791	\$ 5.97760	\$ 1.09993	\$ 0.65448	\$ 10.58844	\$ 10.00070
2016	2018	\$ 13.07590	\$ 1.00000	\$ 0.88075	\$ 14.95665	\$ 6.34143	\$ 1.09993	\$ 0.67396	\$ 10.89220	\$ 10.75365
2015	2017	\$ 13.37828	\$ 1.00000	\$ 0.59869	\$ 14.97697	\$ 6.29673	\$ 0.93757	\$ 0.70443	\$ 11.16739	\$ 10.50000
2014	2016	\$ 12.58536	\$ 1.00000	\$ 0.47093	\$ 14.05629	\$ 6.38779	\$ 0.91036	\$ 0.66641	\$ 11.02588	\$ 10.30963
2013	2015	\$ 11.48470	\$ 1.00000	\$ 1.51160	\$ 13.99630	\$ 6.43124	\$ 0.90807	\$ 0.67315	\$ 11.02588	\$ 10.30200
2012	2014	\$ 11.62865	\$ 1.00000	\$ 1.97416	\$ 14.60281	\$ 6.43124	\$ 0.90455	\$ 0.77468	\$ 11.02586	\$ 10.29932

Source: Dubuque County Auditor and Iowa Department of Management.

Table 12

Dubuque Community School District
Principal Property Taxpayers
Current Year and Nine Years Ago

(Amounts expressed in thousands)
(Unaudited)

Taxpayer	2023 (1)			2014 (2)		
	Taxable Value	Rank	Percentage of Total Taxable Value	Taxable Value	Rank	Percentage of Total Taxable Value
Peninsula Gaming Company LLC	\$ 57,487	1	1.27%	\$ 61,326	1	2.56%
Deere & Company	33,106	2	0.73%			
Kennedy Mall Inc	30,088	3	0.66%	35,312	2	1.47%
Progressive Processing LLC	22,852	4	0.50%	21,397	3	0.89%
MAR Holdings LLC	20,336	5	0.45%	21,307	4	0.89%
KMDE LLC	17,578	6	0.39%			
Walter Development LLC	13,348	7	0.29%	16,639	6	0.69%
Nordstrom Inc	13,320	8	0.29%	18,599	5	0.78%
MGI Leasing Inc	12,548	9	0.28%			
MRE Propco LP	11,457	10	0.25%			
The McGraw Hill Companies Inc				15,907	7	0.66%
Otto A LLC				14,100	8	0.59%
Platinum Holdings LLC				11,817	9	0.49%
Flexsteel Industries Inc				11,409	10	0.48%
Total	<u>\$ 232,120</u>		<u>5.11%</u>	<u>\$ 227,813</u>		<u>9.50%</u>

Nordstrom Inc

Source: Dubuque County Auditor's Office and City of Dubuque's Annual Comprehensive Financial Report
Dubuque Count Auditor's Office (1) and City of Dubuque ACFR (2)

Table 13

Dubuque Community School District
Property Tax Levies and Collections
Last Ten Fiscal Years

(Unaudited)

Collection Fiscal Year Ending	Levy Fiscal Year Ending	Collected in Fiscal Year			Collections in Subsequent Years *	Total Collections to Date	
		Total Tax levy	Amount *	Percentage of Levy *		Total Amount Collected	Percentage of Levy
2022-2023	2021	\$ 57,197,008	\$ 57,346,354	100.26%	\$ -	\$ 57,346,354	100.26%
2021-2022	2020	\$ 58,150,008	\$ 58,319,412	100.29%	\$ 23,275	\$ 58,342,687	100.33%
2020-2021	2019	\$ 57,032,481	\$ 57,721,322	101.21%	\$ 60,492	\$ 57,781,814	101.31%
2019-2020	2018	\$ 55,795,594	\$ 55,373,651	99.24%	\$ 592,467	\$ 55,966,118	100.31%
2018-2019	2017	\$ 54,245,229	\$ 54,352,620	100.20%	\$ 380,365	\$ 54,732,985	100.90%
2017-2018	2016	\$ 52,034,296	\$ 52,088,173	100.10%	\$ 17,217	\$ 52,105,390	100.14%
2016-2017	2015	\$ 51,092,912	\$ 51,125,151	100.06%	\$ 24,892	\$ 51,150,043	100.11%
2015-2016	2014	\$ 45,756,263	\$ 45,751,377	99.99%	\$ 37,382	\$ 45,788,759	100.07%
2014-2015	2013	\$ 45,011,938	\$ 44,918,498	99.79%	\$ 23,473	\$ 44,941,971	99.84%
2013-2014	2012	\$ 45,250,137	\$ 45,256,554	100.01%	\$ 23,088	\$ 45,279,642	100.07%

Sources: Dubuque County and Jackson County Auditor's Office and District Records

* The County does not provide the delinquent tax collections levy year in order to determine the year the collection pertains to for computing the percentage of levy. Therefore, the District collects approximately 100% of the levy.

Table 14

Dubuque Community School District
Outstanding Debt by Type
Last Ten Fiscal Years

(Unaudited)									
Fiscal Year	Governmental Activities				Business-type Activities				
	ISCAP Warrants Payable	Notes Payable	General Obligation bonds	Sales Tax Revenue Bonds	Total Primary Government		Percentage of Personal Income (a)	Per Capita (a)	
2023	\$ -	\$ -	\$ -	\$ 76,942,000	\$ -	\$ 76,942,000	1.3726%	\$	779
2022	\$ -	\$ -	\$ -	\$ 82,336,000	\$ -	\$ 82,336,000	1.5410%	\$	844
2021	\$ -	\$ -	\$ -	\$ 57,389,000	\$ -	\$ 57,389,000	1.1446%	\$	590
2020	\$ -	\$ -	\$ -	\$ 63,148,000	\$ -	\$ 63,148,000	1.3283%	\$	652
2019	\$ -	\$ -	\$ -	\$ 68,914,000	\$ -	\$ 68,914,000	1.5441%	\$	710
2018	\$ -	\$ -	\$ -	\$ 62,538,000	\$ -	\$ 62,538,000	1.4305%	\$	645
2017	\$ -	\$ -	\$ -	\$ 54,513,000	\$ -	\$ 54,513,000	1.2757%	\$	561
2016	\$ -	\$ -	\$ -	\$ 46,473,000	\$ -	\$ 46,473,000	1.1171%	\$	482
2015	\$ -	\$ -	\$ -	\$ 47,863,000	\$ -	\$ 47,863,000	1.2131%	\$	500
2014	\$ -	\$ -	\$ -	\$ 33,033,000	\$ -	\$ 33,033,000	0.8604%	\$	347

Source: Dubuque County Auditor's Office and Jackson County Auditor's Office

Table 15

Dubuque Community School District
Direct and Overlapping Governmental Activities Debt
As of June 30, 2023

(Unaudited)

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (a)	Percentage of Total Taxable Value
City of Asbury	\$ 4,133,901	100.00%	\$ 4,133,901
City of Dubuque (b)	97,060,970	100.00%	97,060,970
Dubuque County	22,453,284	75.59%	16,972,437
Northeast Iowa Community College	53,345,000	75.68%	40,371,496
Subtotal, overlapping debt			\$ 158,538,804
District direct debt			82,336,000
Total direct and overlapping debt			\$ 240,874,804

Sources: City of Asbury, City of Dubuque, County Auditor, and Northeast Iowa community College

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the District. This process recognizes that, when considering the District's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

(a) The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the District's boundaries and dividing it by each unit's total taxable value.

(b) June 30, 2022, debt outstanding of \$97,060,970 was used since the June 30, 2023, debt outstanding was not available as of publication.

Table 16

Dubuque Community School District
Legal Debt Margin Information
Last Ten Fiscal Years

(accrual basis of accounting)
(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Debt Limit	\$ 380,147,890	\$ 354,955,503	\$ 351,679,012	\$ 336,518,174
Gross debt applicable to limit	\$ 76,942,000	\$ 82,336,000	\$ 57,389,000	\$ 63,148,000
Reserves for payments on debt	(8,513,724)	(8,901,698)	(8,886,477)	(7,720,642)
Total net debt applicable to limit	\$ 68,428,276	\$ 73,434,302	\$ 48,502,523	\$ 55,427,358
Legal debt margin	\$ 311,719,614	\$ 281,521,201	\$ 303,176,489	\$ 281,090,816
Total net debt applicable to the limit as a percentage of debt limit	18.0%	20.7%	13.8%	16.5%

Sources: School District financial records and Dubuque County Auditor

Notes:

(a) Actual assessed value includes Tax Increment Financing

(b) Code of Iowa Section 296.1

Legal Debt margin Calculation for Fiscal Year 2023

Actual assessed value (a) \$ 7,602,957,804

Debt limit (5% of assessed value) (b) 380,147,890

Debt applicable to limit 68,428,276

Legal debt margin \$ 311,719,614

Table 16

Dubuque Community School District
Legal Debt Margin Information
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
\$ 327,613,059	\$ 306,462,873	\$ 301,598,209	\$ 285,385,197	\$ 279,718,670	\$ 265,059,624
\$ 68,914,000	\$ 62,538,000	\$ 54,513,000	\$ 46,473,000	\$ 47,863,000	\$ 33,033,000
(8,745,573)	(7,356,814)	(6,172,660)	(6,030,627)	(5,453,733)	(3,187,807)
\$ 60,168,427	\$ 55,181,186	\$ 48,340,340	\$ 40,442,373	\$ 42,409,267	\$ 29,845,193
\$ 267,444,632	\$ 251,281,687	\$ 253,257,869	\$ 244,942,824	\$ 237,309,403	\$ 235,214,431
18.4%	18.0%	16.0%	14.2%	15.2%	11.3%

Dubuque Community School District
Pledged - Revenue Coverage
Last Ten Fiscal Years

(Unaudited)										Estimated Debt Service and Coverage on the Bonds (without Revenue Growth)					Estimated Debt Service and Coverage on the Bonds (with Revenue Growth)				
Fiscal Year	Actual Sales Tax Revenue	Debt Service			Interest	Coverage	Estimated Debt Service and Coverage on the Bonds (without Revenue Growth)			Estimated Debt Service and Coverage on the Bonds (with Revenue Growth)			Debt Service Combined P & I			Estimated Coverage			
		Principal					Estimated Collection	Estimated Coverage		Estimated Collection	Estimated Coverage		Estimated Collection	Estimated Coverage	P & I				
2014	\$ 8,974,360	\$ 4,850,000	\$	354,007	1.72														
2015	\$ 10,038,752	\$ 1,130,000	\$	680,953	5.54														
2016	\$ 10,149,186	\$ 1,390,000	\$	1,322,393	3.74														
2017	\$ 10,138,685	\$ 1,960,000	\$	1,312,691	3.10														
2018	\$ 9,831,721	\$ 1,975,000	\$	1,530,888	2.80														
2019	\$ 10,777,769	\$ 3,079,000	\$	1,671,024	2.27														
2020	\$ 10,810,216	\$ 4,149,000	\$	1,809,240	1.81														
2021	\$ 10,470,364	\$ 5,084,000	\$	1,275,990	1.65														
2022	\$ 12,440,309	\$ 5,238,000	\$	2,638,710	1.58														
2023	\$ 13,886,399	\$ 5,394,000	\$	2,382,439	1.79														
2024						\$	12,911,846	\$	8,104,585	\$	12,911,846	1.59	\$	12,911,846	\$	8,104,585	\$	12,911,846	1.59
2025						\$	12,152,411	\$	8,175,356	\$	12,456,825	1.49	\$	12,456,825	\$	8,175,356	\$	12,456,825	1.52
2026						\$	12,085,915	\$	8,187,282	\$	12,606,852	1.48	\$	12,606,852	\$	8,187,282	\$	12,606,852	1.54
2027						\$	12,085,915	\$	7,965,805	\$	12,795,954	1.52	\$	12,795,954	\$	7,965,805	\$	12,795,954	1.61
2028						\$	12,085,915	\$	4,541,938	\$	12,987,894	2.66	\$	12,987,894	\$	4,541,938	\$	12,987,894	2.86
2029						\$	12,085,915	\$	4,177,128	\$	13,182,712	2.89	\$	13,182,712	\$	4,177,128	\$	13,182,712	3.16
2030						\$	12,085,915	\$	3,952,058	\$	13,380,453	3.06	\$	13,380,453	\$	3,952,058	\$	13,380,453	3.39
2031						\$	12,085,915	\$	4,607,438	\$	13,581,160	2.62	\$	13,581,160	\$	4,607,438	\$	13,581,160	2.95
2032						\$	12,085,915	\$	4,624,088	\$	13,784,877	2.61	\$	13,784,877	\$	4,624,088	\$	13,784,877	2.98
2033						\$	12,085,915	\$	4,581,538	\$	13,991,650	2.64	\$	13,991,650	\$	4,581,538	\$	13,991,650	3.05
2034						\$	12,085,915	\$	4,877,038	\$	14,201,525	2.48	\$	14,201,525	\$	4,877,038	\$	14,201,525	2.91
2035						\$	12,085,915	\$	4,617,000	\$	14,414,548	2.62	\$	14,414,548	\$	4,617,000	\$	14,414,548	3.12
2036						\$	12,085,915	\$	4,600,000	\$	14,630,766	2.63	\$	14,630,766	\$	4,600,000	\$	14,630,766	3.18
2037						\$	12,085,915	\$	4,480,000	\$	14,850,227	2.70	\$	14,850,227	\$	4,480,000	\$	14,850,227	3.31
2038						\$	12,085,915	\$	4,360,000	\$	15,072,981	2.77	\$	15,072,981	\$	4,360,000	\$	15,072,981	3.46
2039						\$	12,085,915	\$	4,240,000	\$	15,299,076	2.85	\$	15,299,076	\$	4,240,000	\$	15,299,076	3.61
2040						\$	12,085,915	\$	4,120,000	\$	15,528,562	2.93	\$	15,528,562	\$	4,120,000	\$	15,528,562	3.77
2041						\$	12,085,915			\$	15,761,490		\$	15,761,490	\$	-			
2042						\$	12,085,915			\$	15,997,912		\$	15,997,912	\$	-			
2043						\$	12,085,915			\$	16,237,881		\$	16,237,881	\$	-			
2044						\$	12,085,915			\$	16,481,449		\$	16,481,449	\$	-			
2045						\$	12,085,915			\$	16,728,671		\$	16,728,671	\$	-			
2046						\$	12,085,915			\$	16,979,601		\$	16,979,601	\$	-			
2047						\$	12,085,915			\$	17,234,295		\$	17,234,295	\$	-			
2048						\$	12,085,915			\$	17,492,810		\$	17,492,810	\$	-			
2049						\$	12,085,915			\$	17,755,202		\$	17,755,202	\$	-			
2050						\$	8,057,276			\$	11,999,521		\$	11,999,521	\$	-			

Sources: School District Financial Records for actual data and Piper Sandler & Co. for future estimates of future sales tax collections.

Note: The revenue growth assumes a 2% increase with no changes to enrollment.

Table 18

Dubuque Community School District
Demographic and Economic Statistics
Last Ten Fiscal Years

(Unaudited)

Calendar Year	Population (1)	Personal Income (1)	Per Capita Personal Income (1)	Unemployment Rate (2)	Certified Enrollment (3)
2023	98,718	\$ 5,605,450,000	\$56,782	2.9%	10,063.1
2022	97,590	\$ 5,343,121,000	\$54,751	3.5%	10,120.3
2021	97,311	\$ 5,013,959,000	\$51,525	4.7%	10,309.9
2020	96,854	\$ 4,754,031,000	\$49,085	5.1%	10,489.0
2019	97,041	\$ 4,462,884,000	\$45,990	2.3%	10,429.8
2018	97,003	\$ 4,371,731,000	\$45,068	2.7%	10,506.8
2017	97,125	\$ 4,273,236,000	\$43,997	3.3%	10,555.8
2016	96,370	\$ 4,159,988,000	\$43,167	3.6%	10,587.9
2015	95,697	\$ 3,945,492,000	\$41,229	3.8%	10,633.7
2014	95,097	\$ 3,839,185,000	\$40,371	4.3%	10,578.6

Sources:

(1) Bureau of Economic Analysis - Note that the information for Dubuque schools is not available.
Information is based on the Dubuque Metropolitan Areas

(2) Iowa Workforce Development

(3) District Certified Enrollment Records

Table 19

Dubuque Community School District
Principal Employers
Current Year and Nine Years Ago

(Unaudited)

Taxpayer	2023 (1)			2014 (2)		
	# of Employees	Rank	Percentage of Total Employment	# of Employees	Rank	Percentage of Total Employment
John Deere	2,810	1	5.09%	2,400	1	4.30%
Dubuque Community Schools	2,000	2	3.62%	1,946	2	3.49%
Mercy Medical Center	1,438	3	2.61%	1,313	3	2.35%
Medical Associate Clinic, P.C.	1,069	4	1.94%	1,011	5	1.81%
UnityPoint Health - Finley Hospital	940	5	1.70%	859	6	1.54%
Cottingham and Butler	750	6	1.36%			
City of Dubuque	737	7	1.34%	698	7	1.25%
Sedgwick	725	8	1.31%	550	9	0.99%
Rainbo Oil Company	558	9	1.01%			
Hormel (Progressive Processing)	550	10	1.00%			
IBM (3)				1,300	4	2.33%
Eagle Window & Door				550	8	0.99%
Diamond Jo				510	10	0.91%
Total	11,577		20.98%	11,137		19.96%

Sources:

(1) Greater Dubuque Development Corp.

(2) Information provided from the City of Dubuque Annual Comprehensive Financial Report

(3) Estimated employment. Actual number not available.



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Table 20

Dubuque Community School District
Full-time Equivalent District Employees by Type
Last Ten Fiscal Years

(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Supervisory:				
Superintendent	1.00	1.00	1.00	1.00
Associate Superintendent	-	-	-	-
Principals	19.00	18.00	18.00	18.00
Assistant principals	14.00	14.00	14.00	14.00
All other administrators	12.00	12.00	12.00	10.00
Total supervisory	46.00	45.00	45.00	43.00
Instruction:				
Teachers - regular program	669.27	683.68	673.17	666.23
Teachers - special education program	219.00	222.00	225.00	224.00
Paraeducators - regular program	70.64	76.48	85.59	92.32
Paraeducators - special education program	269.34	273.41	283.84	312.13
Total instruction	1,228.25	1,255.57	1,267.60	1,294.68
Student services:				
Guidance counselors	32.00	33.00	33.00	34.00
Nurses	14.00	15.00	14.00	13.00
Media specialists	24.50	25.00	25.00	25.00
Other student services staff	61.92	61.54	50.16	49.66
Total student services	132.42	134.54	122.16	121.66
Support and administration:				
Clerical/secretarial	80.00	77.28	78.00	79.00
Custodial and maintenance	109.00	105.00	107.00	107.00
Food service	79.14	80.64	79.74	81.14
Bus drivers, attendants, truckers, mechanics	65.94	65.07	72.40	78.22
Other support services staff	13.00	12.00	12.00	12.00
Total support and administration	347.08	339.99	349.14	357.36
District Totals	1,753.75	1,775.10	1,783.90	1,816.70

Source: School District payroll records

In 2014, mechanics were included with bus drivers, attendants and truckers not custodial and maintenance.

Table 20

Dubuque Community School District
Full-time Equivalent District Employees by Type
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
1.00	1.00	1.00	1.00	1.00	1.00
-	-	-	1.00	1.00	1.00
18.00	18.00	18.00	18.00	18.00	18.00
14.00	13.00	13.00	13.00	13.00	13.00
9.00	8.00	8.00	9.00	9.00	9.00
42.00	40.00	40.00	42.00	42.00	42.00
644.50	641.85	622.38	640.22	659.61	629.95
213.00	208.60	195.60	196.60	194.50	173.83
89.79	87.61	86.34	86.35	88.50	78.26
298.67	285.85	282.74	268.68	263.70	258.81
1,245.96	1,223.91	1,187.06	1,191.85	1,206.31	1,140.85
33.00	33.00	33.00	33.00	33.00	31.00
14.00	14.00	14.00	15.60	15.60	16.60
25.00	25.00	24.88	26.00	26.00	24.50
41.02	39.00	29.00	25.00	25.00	20.00
113.02	111.00	100.88	99.60	99.60	92.10
79.00	79.00	77.00	81.00	80.00	77.75
103.00	102.00	101.00	99.00	101.00	99.00
79.48	79.58	79.51	79.03	80.95	81.95
82.26	81.60	75.57	77.23	76.25	78.38
12.00	13.00	13.00	13.00	14.00	14.00
355.74	355.18	346.08	349.26	352.20	351.08
1,756.72	1,730.09	1,674.02	1,682.71	1,700.11	1,626.03

Table 21

Dubuque Community School District
Operating Statistics
Last Ten Fiscal Years

(Unaudited)												
Fiscal Year	Enrollment	General Fund Expenditures	Cost Per Pupil	Percentage Change	Total		Cost Per Pupil	Percentage Change	FTE Teaching Staff	Pupil-Teacher Ratio	% of Students Receiving Free or Reduced-Priced Meals	
					Governmental Activities Expenses							
2023	10,063	\$142,618,637	\$14,173	-0.78%	\$151,321,241		\$15,037	1.35%	888.27	11.33	44.31%	
2022	10,120	\$144,568,947	\$14,285	6.42%	\$150,140,897		\$14,836	-3.14%	905.68	11.17	42.60%	
2021	10,310	\$138,393,761	\$13,423	6.10%	\$157,918,171		\$15,317	3.20%	898.17	11.48	43.46%	
2020	10,489	\$132,694,542	\$12,651	0.32%	\$155,681,289		\$14,842	-0.50%	890.23	11.78	43.40%	
2019	10,430	\$131,527,688	\$12,611	2.35%	\$155,577,219		\$14,916	7.62%	857.50	12.16	42.84%	
2018	10,507	\$129,453,403	\$12,321	3.16%	\$145,624,976		\$13,860	3.01%	850.45	12.35	38.64%	
2017	10,556	\$126,084,256	\$11,944	0.23%	\$142,034,740		\$13,455	0.04%	817.98	12.90	39.13%	
2016	10,588	\$126,168,081	\$11,916	0.47%	\$142,407,363		\$13,450	2.08%	836.82	12.65	39.53%	
2015	10,634	\$126,116,923	\$11,860	4.69%	\$140,115,740		\$13,176	2.43%	854.11	12.45	39.36%	
2014	10,579	\$119,847,755	\$11,329	6.45%	\$136,090,090		\$12,864	9.00%	803.78	13.16	39.27%	

Source: District Financial Records, District Payroll Records, and the Department of Education.



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Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Elementary:				
Audubon (1973)				
Square feet	37,992	37,992	37,992	37,992
Capacity	336	336	336	336
Enrollment	281	235	212	230
Bryant (1940)				
Square feet	30,724	30,724	30,724	30,724
Capacity	263	263	263	263
Enrollment	315	302	289	313
Carver (2007)				
Square feet	69,902	69,902	69,902	69,902
Capacity	574	574	574	574
Enrollment	536	519	525	534
Eisenhower (1970)				
Square feet	63,455	63,455	63,455	63,455
Capacity	460	460	460	460
Enrollment	567	541	539	531
Fulton (1939)				
Square feet	-	35,098	35,098	35,098
Capacity	-	264	264	264
Enrollment	-	243	265	284
Hoover (1970)				
Square feet	28,663	28,663	28,663	28,663
Capacity	231	231	231	231
Enrollment	303	313	297	378

Note: Fulton Elementary school building was sold in November 2022.

Source: District records

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
37,992	37,992	37,992	37,992	37,992	37,992
336	336	336	336	336	336
222	256	264	289	314	290
30,724	30,724	30,724	30,724	30,724	30,724
263	263	263	263	263	263
293	290	333	311	263	266
69,902	69,902	69,902	69,902	69,902	69,902
574	574	574	574	574	574
541	570	528	550	586	587
63,455	63,455	63,455	63,455	63,455	63,455
460	460	460	460	460	460
539	531	532	523	532	547
35,098	35,098	35,098	35,098	35,098	35,098
264	264	264	264	264	264
294	314	359	292	284	287
28,663	28,663	28,663	28,663	28,663	28,663
231	231	231	231	231	231
347	339	345	330	324	317

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Elementary:				
Irving (1951)				
Square feet	79,064	79,064	79,064	79,064
Capacity	492	492	492	492
Enrollment	417	431	427	454
Kennedy (1965)				
Square feet	69,353	69,353	69,353	69,353
Capacity	691	691	691	691
Enrollment	543	577	590	580
Lincoln (1940)				
Square feet	37,692	37,692	37,692	37,692
Capacity	296	296	296	296
Enrollment	255	249	275	268
Marshall (1939)				
Square feet	33,956	33,956	33,956	33,956
Capacity	248	248	248	248
Enrollment	331	297	314	304
Prescott (Demolished and Rebuilt 2006)				
Square feet	65,836	65,836	65,836	65,836
Capacity	375	375	375	375
Enrollment	369	265	285	289
Sageville (1956)				
Square feet	42,237	42,237	42,237	42,237
Capacity	299	299	299	299
Enrollment	293	291	261	276
Table Mound (1960)				
Square feet	51,758	51,758	51,758	51,758
Capacity	370	370	370	370
Enrollment	417	398	382	391

Source: District records

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
79,064	79,064	79,064	79,064	79,064	79,064
492	492	492	492	492	492
470	507	462	515	532	562
69,353	69,353	69,353	69,353	69,353	52,953
691	691	691	691	691	491
583	597	597	603	592	560
37,692	37,692	37,692	37,692	37,692	37,692
296	296	296	296	296	296
214	276	265	267	273	290
33,956	33,956	33,956	33,956	33,956	33,956
248	248	248	248	248	248
305	317	335	309	301	319
65,836	65,836	65,836	65,836	65,836	65,836
375	375	375	375	375	375
319	295	277	273	270	281
42,237	42,237	42,237	42,237	42,237	42,237
299	299	299	299	299	299
290	293	287	298	284	282
51,758	51,758	51,758	51,758	51,758	51,758
370	370	370	370	370	370
396	414	393	420	442	467

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Middle Schools:				
Jefferson (1922)				
Square feet	89,948	89,948	89,948	89,948
Capacity	620	620	620	620
Enrollment	459	521	545	569
Roosevelt (2005)				
Square feet	206,000	206,000	206,000	206,000
Capacity	1,050	1,050	1,050	1,050
Enrollment	1,092	1,123	1,191	1,163
Washington (1920)				
Square feet	98,330	98,330	98,330	98,330
Capacity	657	657	657	657
Enrollment	630	654	669	693
High Schools:				
Alta Vista Campus (1963)				
Square feet	58,041	58,041	52,763	52,763
Capacity	398	398	320	320
Enrollment (included in other schools)	0	0	0	0
Hempstead (1970)				
Square feet	372,955	372,955	372,955	372,955
Capacity	2,532	2,532	2,532	2,532
Enrollment	1,582	1,684	1,702	1,715
Senior (1920)				
Square feet	351,579	348,455	348,455	348,455
Capacity	2,282	2,282	2,282	2,282
Enrollment	1,432	1,440	1,483	1,549

Note: The Alta Vista Campus is an alternative learning program for grades 8-12.

Source: District records

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
89,948	89,948	89,948	89,948	89,948	89,948
620	620	620	620	620	620
586	530	567	552	594	569
206,000	206,000	206,000	206,000	206,000	206,000
1,050	1,050	1,050	1,050	1,050	1,050
1,145	1,096	1,130	1,161	1,157	1,106
98,330	98,330	98,330	98,330	98,330	98,330
657	657	657	657	657	657
645	648	683	684	681	668
27,177	27,177	27,177	27,177	27,177	27,177
150	150	150	150	150	150
0	0	0	0	0	0
342,000	342,000	342,000	342,000	261,268	261,268
2,532	2,532	2,532	2,532	1,657	1,657
1,725	1,712	1,645	1,643	1,653	1,643
348,455	356,628	286,611	286,611	286,611	286,611
2,282	2,282	1,657	1,657	1,657	1,657
1,545	1,588	1,626	1,624	1,618	1,635

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

(Unaudited)

	Fiscal Year			
	2023	2022	2021	2020
Other District Facilities:				
Forum (1979)				
Square feet	24,959	24,959	24,959	24,959
Warehouse/Central Kitchen (1981)				
Square feet	33,000	33,000	33,000	33,000
Bus Garage (1985)				
Square feet	11,020	11,020	11,020	11,020
Buildings and Grounds (1985)				
Square feet	13,680	13,680	13,680	13,680
Buildings and Grounds Warehouse (1985)				
Square feet	5,000	5,000	5,000	5,000
Buildings and Grounds Storage (1985)				
Square feet	4,200	4,200	4,200	4,200

Source: District records

Table 22

Dubuque Community School District
School Building Information
Last Ten Fiscal Years

Fiscal Year					
2019	2018	2017	2016	2015	2014
24,959	24,959	24,959	24,959	24,959	24,959
33,000	33,000	33,000	33,000	33,000	33,000
11,020	11,020	11,020	11,020	11,020	11,020
13,680	13,680	13,680	13,680	13,680	13,680
5,000	5,000	5,000	5,000	5,000	5,000
4,200	4,200	4,200	4,200	--	--

Table 23

**Dubuque Community School District
Certified Staff Salaries
Last Ten Fiscal Years**

(Unaudited)

School Year	Minimum	Maximum	Average
2022-2023	\$34,321	\$76,805	\$49,780
2021-2022	\$33,565	\$75,286	\$48,651
2020-2021	\$33,314	\$74,780	\$47,865
2019-2020	\$33,087	\$74,325	\$46,405
2018-2019	\$30,271	\$73,533	\$46,614
2017-2018	\$30,221	\$73,425	\$46,559
2016-2017	\$29,906	\$72,738	\$46,295
2015-2016	\$29,906	\$72,738	\$46,060
2014-2015	\$29,117	\$71,161	\$44,438
2013-2014	\$28,192	\$69,020	\$43,335

Source: District Payroll Records

Note: Salaries do not include Teacher Salary Supplement for any year.

COMPLIANCE SECTION



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Dubuque Community School District
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

	Assistance Listing Number	Grant Number	Expenditures
Direct:			
Federal Communications Commission (FCC):			
Emergency Connectivity Fund Program	32.009	FY23	\$ 13,020
Total Direct			<u>13,020</u>
Indirect:			
U.S. Department of Agriculture:			
Passed through Iowa Department of Education:			
Child Nutrition Cluster Programs:			
School Breakfast Program	10.553	FY23	757,709
National School Lunch Program	10.555	FY23	4,269,078 *
Summer Food Service Program for Children	10.559	FY23	21,266
Fresh Fruit and Vegetable Program	10.582	FY23	61,842
Total Child Nutrition Cluster Program			<u>5,109,895</u>
Local Food for Schools	10.185	FY23	8,000
Total U.S. Department of Agriculture			<u>5,117,895</u>
U.S. Department of Education:			
Passed through Iowa Department of Education:			
Title I Grants to LEA	84.010	FY23	2,268,857
Vocational Education – Basic Grants to States	84.048	FY23	135,828
Rehabilitation Services – Vocational Rehabilitation Grants to States	84.126	FY23	113,298
Education for Homeless Children and Youth	84.196	FY23	40,221
Twenty-first Century Community Learning Centers	84.287	FY23	110,331
English Language Acquisition Grants	84.365	FY23	1,589
Improving Teacher Quality Grants	84.367	FY23	367,843
Student Support and Academic Enrichment Program	84.424	FY23	155,664
Education Stabilization Fund Under the Coronavirus Aid, Relief and Economic Security Act (CARES):			
COVID-19 eLearning Central	84.425B	FY23	48,675
COVID-19 Governor's Emergency Education Relief Fund (GEERF)	84.425C	FY23	2,600
COVID-19 Governor's Emergency Education Relief Fund (GEER II)	84.425C	FY23	221,899
			<u>224,499</u>
COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief Fund (ESSER III)	84.425U	FY23	3,619,648
COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief Fund (ESSER III-Learning Loss)	84.425U	FY23	10,000
			<u>3,629,648</u>
COVID-19 ARP Elementary and Secondary School Emergency Relief - Homeless Children and Youth (ARP-HCY)	84.425W	FY23	57,439
Total Education Stabilization Fund			<u>3,960,261</u>

Dubuque Community School District
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

	Assistance Listing Number	Grant Number	Expenditures
Pass-Through Keystone Area Education Agency:			
Special Education – Grants to States IDEA, Part B	84.027	FY23	531,175
English Language Acquisition Grants	84.365	FY23	6,774
			<u>7,691,841</u>
Total U.S. Department of Education			
U.S. Department of Health and Human Services:			
Passed through Iowa Department of Education:			
COVID-19 Public Health Workforce Supplemental Funding Grant	93.354	FY23	38,229
Total U.S. Department of Health and Human Services			<u>38,229</u>
Total Indirect			<u>12,847,965</u>
Total Expenditures of Federal Awards			<u>\$ 12,860,985</u>

* Includes \$534,102 of non-cash awards

See Notes to Schedule of Expenditures of Federal Awards

Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2023

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Dubuque Community School District under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Dubuque Community School District, it is not intended to and does not present the financial position, changes in financial position or cash flows of Dubuque Community School District.

Note 2: Significant Accounting Policies

Expenditures reported in the Schedule are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Dubuque Community School District has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Indirect Cost Rate

The District uses a federally negotiated indirect cost rate as allowed under the Uniform Guidance.

Summary Schedule of Prior Audit Findings

Year Ended June 30, 2023

<u>Findings</u>	<u>Status</u>	<u>Corrective Action Plan or Other Explanation</u>
Reportable Conditions in Internal Control		
None		
Reportable Conditions in Administering Federal Awards		
None		
Other Findings Related to Required Statutory Reporting		
None		

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Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Board of Education of
Dubuque Community School District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Dubuque Community School District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Dubuque Community School District's basic financial statements, and have issued our report thereon dated December 11, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Dubuque Community School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Dubuque Community School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Dubuque Community School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Dubuque Community School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2023, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

JIM KIRCHER & ASSOCIATES, P.C.

Jim Kircher & Associates, P.C.

Dubuque, Iowa

December 11, 2023

Telephone 563/556-3392

FAX 563/556-3443

Jim Kircher & Associates, P.C.
Certified Public Accountants

815 Century Drive
Dubuque, Iowa 52002

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED
BY THE UNIFORM GUIDANCE

To the Board of Education of
Dubuque Community School District:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Dubuque Community School District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Dubuque Community School District's major federal programs for the year ended June 30, 2023. Dubuque Community School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Dubuque Community School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Dubuque Community School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Dubuque Community School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Dubuque Community School District's federal programs.

Auditor's Responsibilities for the Audit Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Dubuque School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Dubuque Community School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Dubuque Community School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Dubuque Community School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Dubuque Community School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

JIM KIRCHER & ASSOCIATES, P.C.

Jim Kircher & Associates, P.C.

Dubuque, Iowa

December 11, 2023

Dubuque Community School District
Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

Part I: Summary of the Independent Auditor's Results

- (a) Unmodified opinions were issued on the financial statements prepared in accordance with U.S. generally accepted accounting principles.
- (b) No significant deficiencies and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major programs were disclosed by the audit of the financial statements.
- (e) An unmodified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit did not disclose any audit findings which were required to be reported in accordance with the Uniform Guidance Section 200.516.
- (g) Major programs were as follows:
 - Assistance Listing Number 84.425-Education Stabilization Fund (ESF)
 - Child Nutrition Cluster
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) Dubuque Community School District did qualify as a low-risk auditee.

Dubuque Community School District
Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Part III: Findings and Questioned Costs for Federal Awards:

INTERNAL CONTROL DEFICIENCIES:

We did not identify any deficiencies in internal control over major programs that we consider to be material weaknesses.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Part IV: Other Findings Related to Statutory Reporting:

- | | |
|--------|--|
| 2023-A | <u>Certified Budget</u> - Expenditures for the year ended June 30, 2023, did not exceed the amounts budgeted. |
| 2023-B | <u>Questionable Expenditures</u> - No expenditures we believe that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted. |
| 2023-C | <u>Travel Expense</u> - No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted. |
| 2023-D | <u>Business Transactions</u> - No business transactions between the District and District officials or employees were noted. |
| 2023-E | <u>Restricted Donor Activity</u> – No transactions were noted between the District, District officials or District employees and restricted donors in compliance with Chapter 68B of the Code of Iowa. |
| 2023-F | <u>Bond Coverage</u> - Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations. |

Dubuque Community School District
Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

Part IV: Other Findings Related to Statutory Reporting: (Continued)

- 2023-G Board Minutes - We noted no transaction requiring Board approval which had not been approved by the Board.
- 2023-H Certified Enrollment – 0.55 variances in the basic enrollment data certified by the Iowa Department of Education were noted.
- Recommendation – A system should be developed to reconcile the enrollment data collected by the District before submission to the Iowa Department of Education.
- Response – The District has a process used to clean data before it is uploaded. District employees are responsible for reviewing the data before it is uploaded and certified to the Iowa Department of Education. Considering the volume of records submitted, this process provides the District with a very accurate count.
- 2023-I Supplementary Weighting – No variances regarding supplementary weighting certified to the Iowa Department of Education were noted.
- 2023-J Deposits and Investments - No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- 2023-K Certified Annual Report - The Certified Annual Report was certified timely to the Iowa Department of Education.
- 2023-L Categorical Funding - No instances were noted of categorical funding being used to supplant rather than supplement other funds.

Dubuque Community School District
Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

Part IV: Other Findings Related to Statutory Reporting: (continued)

2023-M Statewide Sales, Services and Use Tax - No instances of noncompliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2023, the District reported the following information regarding the statewide sales, services and use tax revenue in the District's CAR:

Beginning balance			\$32,243,588
Revenue/transfers in:			
Statewide sales, services and use tax	\$13,886,399		
Investment income	488,364		
Bond proceeds	-0-		
Other local revenue	50,902	\$14,425,665	
Expenditures/transfers out			
School infrastructure:			
Construction	\$9,906,325		
Equipment	1,778,609		
Other	1,185,559		
Transfers to other funds	7,244,566	\$20,115,059	
Ending balance			<u>\$26,554,194</u>

For the year ended June 30, 2023, the District did not reduce any levies as a result of the moneys received under Chapter 423E or 423F of the Code of Iowa.

2023-N Revenue Bonds - The District has established the reserve account required by the revenue bond resolution. In addition, the required monthly transfers from the revenue account to the sinking account were made by the District.